

CITY OF VANCOUVER  
REGULAR COUNCIL MEETING

A Regular meeting of the Council of the City of Vancouver was held on Tuesday, January 22, 1974, in the Council Chamber at approximately 2:00 p.m.

PRESENT: Mayor Phillips  
Aldermen Bowers, Gibson, Harcourt, Hardwick,  
Linnell, Marzari, Massey, Pendakur,  
Rankin and Volrich.

CLERK TO THE COUNCIL: D.H. Little

PRAYER The proceedings in the Council Chamber were opened with prayer.

'IN CAMERA' MEETING

The City Clerk advised that the 'In Camera' Committee was in agreement with the matters proposed for consideration at the 'In Camera' meeting later this day.

ADOPTION OF MINUTES

MOVED by Ald. Hardwick,  
SECONDED by Ald. Gibson,

THAT the Minutes of the Regular Council meeting (with the exception of the 'In Camera' portion), dated January 15, 1974, be adopted.

- CARRIED UNANIMOUSLY.

COMMITTEE OF THE WHOLE

MOVED by Ald. Hardwick,  
SECONDED by Ald. Linnell,

THAT the Council resolve itself into Committee of the Whole, Mayor Phillips in the Chair.

- CARRIED UNANIMOUSLY.

UNFINISHED BUSINESS & DELEGATIONS

1. Addition to Building -  
2072 Kitchener Street

The Council further considered Clause 1 of Department Report, Building and Planning Matters, dated January 4, 1974, from the Director of Permits and Licenses, concerning the addition to a building at 2072 Kitchener Street. The addition involved, is a roofed-over sundeck built without approval. The Director of Permits and Licenses is recommending that he be instructed to enforce the Zoning By-law with respect to this infraction.

Council received a delegation in the person of Mr. James da Silva who was speaking on behalf of Mr. A. Ferreira, the owner of the property.

MOVED by Ald. Marzari,

THAT the Director of Permits and Licenses be instructed to take no further action in the matter of the roofed-over sundeck pending further instructions from City Council.

- CARRIED UNANIMOUSLY.

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UNFINISHED BUSINESS & DELEGATIONS (cont'd.)

2. Request for Grant towards the  
Promotion of Horseshoe Pitching  
in the Greater Vancouver Area

The Council received a delegation from the Vancouver Horseshoe Club who submitted a brief requesting a grant towards the promotion of horseshoe pitching and assistance with respect to the Organization acquiring a clubhouse.

MOVED by Ald. Rankin,

THAT the Mayor write a letter to the appropriate Provincial Department on behalf of the Club in an effort to determine what Provincial funds are available to assist the Club to promote horseshoe pitching, and further the Club request the Park Board to aid it in obtaining a suitable clubhouse.

- CARRIED UNANIMOUSLY.

3. Quebec-Columbia Streets-Interim  
Street Arrangement at Keefer Street

It was agreed to defer this matter pending the hearing of a delegation later this day.

4. Rent Increases

It was agreed to defer this matter pending the hearing of a delegation later this day.

COMMUNICATIONS OR PETITIONS

1. Control of Beer Parlours and other  
Premises in the Downtown Eastside

As a result of Council's action on November 27, 1973 respecting operation of the following premises, the Chief Constable submitted letters dated January 7, 1974 on their present status:

- (i) Steams Hot Dogs
- (ii) Parlour Dance Hall
- (iii) New Pender Cafe

MOVED by Ald. Bowers,

THAT the letters from the Chief Constable be received for information.

- CARRIED UNANIMOUSLY.

2. Alternate Representative for 1974  
Metropolitan Board of Health

MOVED by Ald. Hardwick,

THAT the recommendation of the Mayor that Alderman Gibson be appointed as the alternate representative on the Metropolitan Board of Health for 1974, be approved.

- CARRIED UNANIMOUSLY.

Regular Council, January 22, 1974 . . . . . 3

COMMUNICATIONS OR PETITIONS (cont'd.)

3. Rental Arrears - Vancouver  
Symphony Society

The Council noted a letter from the Vancouver Civic Auditorium Board dated January 16, 1974, concerning Council's action of December 18, 1973, regarding the Vancouver Symphony Society's grant request for rental owing the Queen Elizabeth Theatre. As the motion to approve a grant was lost and no further action was taken, the Auditorium Board, at its meeting on January 11, 1974, passed the following resolution:

"RESOLVED that the Board bring the matter again to the attention of the Council to obtain specific direction on the rental arrears and advice with respect to future rentals to the Vancouver Symphony Society."

MOVED by Ald. Bowers,

THAT the Auditorium Manager be requested to arrange for uninterrupted use of the Queen Elizabeth Theatre by the Vancouver Symphony Society in accordance with the Society's scheduled use, and the matter of rental arrears be deferred for consideration by Council when the Association's 1974 grant is before Council, at which time it will have a full financial statement on the matter.

- CARRIED UNANIMOUSLY.

4. Request for Luncheon - Vancouver  
Business and Professional Women's Club

MOVED by Ald. Hardwick,

THAT no action be taken with respect to the letter from the Vancouver Business and Professional Women's Club requesting the City of Vancouver sponsor a dinner or luncheon re their National Convention.

- CARRIED UNANIMOUSLY.

5. University Endowment Lands

The Council noted a letter from the Vancouver City Planning Commission dated January 18, 1974 quoting the following motion of the Commission with respect to the University Endowment Lands:

"THAT, in view of the fact that the Commission has this day set up an ad hoc committee, under the chairmanship of Dr. Richard Seaton, to study the potential use of the University Endowment Lands, a letter be sent to City Council respectfully requesting that any action or motion on the aforesaid Lands be deferred until further study has been made and more public discussion taken place."

A further letter on this topic was noted from the Endowment Lands Regional Park Committee dated January 18, 1974 suggesting that the Notice of Motion proposed by Alderman Volrich on the subject matter, be tabled pending the hearing of a delegation before Council by the Organization.

MOVED by Ald. Hardwick,

THAT the letters be received and the motion by Alderman Volrich on this subject, notice of which was given at the last meeting of Council, be deferred two weeks pending the hearing of a delegation from the Endowment Lands Regional Park Committee.

- CARRIED UNANIMOUSLY.

COMMUNICATIONS OR PETITIONS (cont'd.)6. Request for Supplementary Grant -  
The Vancouver Art Gallery

The Council noted a letter dated January 18, 1974 from the Director of the Vancouver Art Gallery and the President of the Art Gallery Association concerning a request for a supplementary grant as follows:

" In pursuance of advice from Alderman Geoff Massey, Vancouver City Council's appointee to the Board of Trustees of The Vancouver Art Gallery, I am enclosing for Council's consideration an application for a supplementary grant to this institution of \$32,000, to be applied to the costs of a study of the needs in terms of space of The Vancouver Art Gallery, and an examination of the Courthouse in the light of those present needs and of the Gallery's forecast of future requirements by its programmes and services.

Abraham Rogatnick (see curriculum vitae enclosed) has agreed to act as adviser and consultant to the Gallery. It is his recommendation that the Urban Housing Research Association (see material enclosed) be retained to make the study, and write the necessary reports; that Arthur Erickson and Associates be asked to examine the feasibility of incorporating the Art Gallery with the Courthouse project; and that Concordia Management Ltd. be employed to conduct a quantity survey to establish an estimate of the costs of renovation and alteration.

In view of the necessity to put the study in hand at the earliest possible moment, we would greatly appreciate the submission of our application to Council at their next meeting. "

MOVED by Ald. Massey,

THAT \$25,000 be allocated to employ consultants to make a study of the space needs of the Vancouver Art Gallery as outlined in the letter from the Vancouver Art Gallery dated January 18, 1974, on the understanding that the Consultants be hired by Council.

(Referred).

MOVED by Ald. Gibson,

THAT this whole matter be referred to the Board of Administration for report back to Council.

- CARRIED.

(Aldermen Bowers and Massey voted against the motion to refer).

7. Reappointment of Nominating  
Committee re City Planning Commission

Under date of January 22, 1974, the Mayor submitted the following letter:

" The City Clerk is reporting on the reappointment of Special Committees at the next Council meeting, however, it is necessary today to reappoint the Nominating Committee re: the City Planning Commission.

The Committee comprises the Mayor, Chairman of the City Planning Commission, an Alderman appointed by the Mayor, a City Planning Commission member appointed by the Commission and a person not directly connected with either Council or the Commission, who will be chosen by the 4 named above. I recommend, therefore, that this Committee be reappointed for 1974 with the composition of membership as stated."

MOVED by Ald. Hardwick,

THAT the foregoing recommendation of the Mayor be approved.

- CARRIED UNANIMOUSLY.

Following approval of the foregoing, the Mayor appointed Alderman Hardwick as the Aldermanic representative on the Committee.

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS

A. BOARD OF ADMINISTRATION  
General Report, January 18, 1974

Works and Utility Matters (January 18, 1974)

The Council considered this report which contains three clauses, identified as follows:

- Cl. 1: Flat Rates for Property Owners' Share of Street Lighting Local Improvement Projects Completed in 1973
- Cl. 2: Lane Closing - Lane South of 75th Avenue, East of Hudson Street
- Cl. 3: Air Filtration System for City Asphalt Plant - Tender No. 28-73-15

MOVED by Ald. Harcourt,  
THAT the recommendations of the Board of Administration contained in Clauses 1 - 3 inclusive of this report, be approved.

- CARRIED UNANIMOUSLY.

Finance Matters (January 18, 1974)

The Council considered this report which contains four clauses, identified as follows:

- Cl. 1: IBM Magnetic Card Selectric Typewriter with Memory Bank.
- Cl. 2: Lease of the Queen Elizabeth Theatre Parking Garage.
- Cl. 3: Assessment Standards, Additional Staff
- Cl. 4: Investment Matters (Various Funds) November, 1973

MOVED by Ald. Rankin,  
THAT the recommendations of the Board of Administration contained in Clauses 1 - 4 inclusive of this report, be approved.

- CARRIED UNANIMOUSLY.

Personnel Matters (January 18, 1974)

The Council considered this report which contains one clause in respect of a proposed visit to Seattle's Pike Place Market and Renewal Project by the Director of Social Planning and a member of his staff.

MOVED by Ald. Hardwick,  
THAT no action be taken with respect to this clause.

- CARRIED UNANIMOUSLY.

Property Matters (January 18, 1974)

The Council considered this report which contains three clauses, identified as follows:

- Cl. 1: Authority to Demolish Dwellings Acquired for Proposed Public Housing for Single People Downtown East Side.
- Cl. 2: Acquisition for Public Housing for Single People Site "A", S/S Cordova Street between Gore and Dunlevy Avenue
- Cl. 3: Acquisition for Park Site #10 - Mount Pleasant 407-11 East 8th Avenue

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

Board of Administration,  
General Report, January 18, 1974 (cont'd.)

Property Matters (cont'd.)

The following action was taken on this report:

MOVED by Ald. Hardwick,  
THAT the recommendations of the Board of Administration contained in Clauses 1 and 2 of this report, be approved and that Clause 3 be withdrawn as per the request of the City Solicitor in view of continued negotiations.

- CARRIED UNANIMOUSLY.

B. DEPARTMENTAL REPORT,  
January 18, 1974

Works and Utility Matters

The Council considered this report which contains one clause in respect to Begging on Streets, and took the following action:

MOVED by Ald. Volrich,  
THAT with respect to Begging on the Streets, an amendment be made to the Street and Traffic By-law by the addition of the following as Section 70A:

"Other than the holder of a license to solicit for charity, no person shall use any street or any part thereof for the purpose of begging or seeking or receiving alms for himself or on behalf of any other person."

FURTHER THAT the Corporation Counsel be instructed to bring forward the appropriate by-law amendment.

- CARRIED.

(Aldermen Harcourt, Massey and Rankin voted against the motion).

MOVED IN AMENDMENT by Ald. Harcourt,  
THAT the following words be added to the proposed By-law amendment:

"in such a way as to

- (a) threaten or harass in any way any other persons(s)
- (b) obstruct partly or wholly any other persons(s), or use of street or part thereof

- LOST.

(Aldermen Bowers, Gibson, Hardwick, Linnell, Marzari, Massey, Pendakur, Mayor Phillips, Aldermen Rankin and Volrich voted against the amendment).

Possession of Knives in Public Places

MOVED by Ald. Harcourt,  
THAT appropriate legislation be drawn up based on the following:

- No person being in a public place shall have in his possession, a knife or reasonable facsimile without lawful excuse.

(Referred)

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

B. DEPARTMENTAL REPORT,  
January 18, 1974 (cont'd.)

Possession of Knives in Public Places (cont'd.)

MOVED by Ald. Hardwick,  
THAT the foregoing motion of Alderman Harcourt be referred to the Corporation Counsel for report back to Council.

- CARRIED UNANIMOUSLY.

Building and Planning Matters

The Council considered this report which contains two clauses, identified as follows:

- Cl. 1: Development Permit Application No. 63226  
6506 Victoria Drive
- Cl. 2: Consultant's Report "Open Space - A Policy  
Outline for the West End"

The Council took action as follows:

Clause 1 - Development Permit Application  
No. 63226 - 6506 Victoria Drive

MOVED by Ald. Hardwick,  
THAT the recommendation of the Director of Planning contained in this clause, be approved.

- CARRIED UNANIMOUSLY.

Clause 2 - Consultant's Report "Open Space -  
A Policy Outline for the West End"

MOVED by Ald. Pendakur,  
THAT the recommendations of the Director of Social Planning contained in this clause, be approved, after changing the recommendations to read as follows:

- 1. that the report 'Open Space - A Policy Outline for the West End' be received for information.
- 2. that the report be made available to the public through the West End Planning Centre and City Hall, Vancouver Public Library, and any other appropriate locations in the West End.
- 3. that the report be studied by the relevant civic departments and commentaries be prepared to be considered by a joint meeting of the Civic Development and Community Development Standing Committees at an early date in February.

- CARRIED UNANIMOUSLY. 20

(Underlining denotes the changes)

C. Temporary Assistance for Processing  
License Fees and Business Tax Payments

The Board of Administration, under date of January 18, 1974, submitted the following report:

cont'd.....

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

C. Temporary Assistance for Processing License Fees and Business Tax Payments (cont'd.)

" The Director of Finance reports as follows:

Annually the City Departments collecting revenues have had peak workloads of cash receipts to process. The processing methods have been consistently slow and tedious, and large numbers of payments (cheques) received in the mail remain unprocessed for quite long periods of time. The major revenues to the City that have been traditionally handled in this way are:

	<u>Number</u>	<u>Amount</u>
License Fees	13,000	\$1,500,000
Business Tax	13,000	11,000,000
Real Property Taxes	80,000	70,000,000

Other receivables such as Water Rates (metered) and Scavenging Collections also have peak periods of incoming mail remaining unprocessed for shorter periods of time.

Currently it is estimated that there is \$500,000 in mailed cheque payments of license fees that have not been processed. Processing at the current rate will require until the end of February to clear the backlog and the expected balance of receipts to be received in the latter half of January. One of the problems in processing the high volume of receipts is a bottleneck caused in receipting each payment through a cash register operation.

The receipting bottleneck can be resolved by adopting a different method of processing the payments. The new procedure basically excludes the requirement of each payment being processed through the cash register operation and can be accomplished through the use of temporary clerical assistance. The Internal Auditor is satisfied that all control requirements of cash receiving and reporting of payments processed are met in the proposed method.

The proposal requires additional temporary clerical assistance, at a cost of approximately \$2000 to \$2500 to be employed by the Permits & Licenses Department. It is anticipated that this will mainly be for the period January 16th to February 6th.

The following benefits will result from adoption of the proposal:

- a. It is estimated that the City will receive approximately \$3500 to \$4000 additional interest income by processing the payments quicker. This more than offsets the increased cost of approximately \$2000 to \$2500 for the additional temporary assistance.
- b. The elimination of public concern as to why their cheques written in January have not been processed by the City.
- c. Business Licenses will be forwarded sooner to about 50% of applicants. By processing the payments earlier the Department will have more current information on the status of accounts. This can be used to answer inquiries and in addition by the Inspectors to follow up delinquent accounts. The present procedure of cheque processing makes it almost impossible to know the standing of individual accounts until the end of February or early March.
- d. The Business License accounts have been fully computerized in order to handle the large number of items on a current basis, and in order to accomplish this and be able to apply penalties on due dates the payments must be processed quickly.

In order to accomplish the foregoing, coupled with the obvious overall savings to the City and the benefit to the public without increased cost, it was decided necessary to employ the temporary assistance on a day-to-day basis commencing January 16th.



BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

C. Temporary Assistance for Processing License Fees and Business Tax Payments (cont'd.)

Similar benefits are applicable to Business Tax payments which will be processed the middle of March, and subject to successful experience in License Billing we are recommending similar procedures for Business Tax. In regards to Real Property Taxes which will be levied in May with heavy receipts in June, a report on the staffing of the Revenue and Treasury Division is being prepared and will recommend similar procedures be implemented, based on experience with License and Business Tax payments.

Therefore I would recommend that

- a. An amount of \$2500 be approved in advance of the 1974 Budget to provide for temporary assistance for the processing of Business License payments.
- b. Subject to the success of item 1. that an amount of \$2500 be approved in advance of the 1974 Budget for processing of the Business Tax payments.'

Your Board recommends that the foregoing report of the Director of Finance be approved."

MOVED by Ald. Bowers,  
THAT the recommendation of the Board of Administration contained in this report be approved.

- CARRIED UNANIMOUSLY.

D. Report of Standing Committee on Finance & Administration, January 10, 1974

Preliminary 1974 Budget Review - Departmental Program Analysis

MOVED by Ald. Bowers,  
THAT the information contained in this report be received.

- CARRIED UNANIMOUSLY.

E. Report of Standing Committee on Social Services, January 10, 1974

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Day Care - Possible Use of Park and School Sites for Day Care Centres
- Cl. 2: Housing Relocation Service
- Cl. 3: Emergency Shelter for Native Young People in the Skid Road Area
- Cl. 4: Downtown Eastside Residents Association

The Council took action as follows:

Clause 1 - Day Care - Possible Use of Park and School Sites for Day Care Centres

MOVED by Ald. Rankin,  
THAT the recommendations of the Committee contained in this clause of the report be approved after adding the words "and any fencing required" to Recommendation "C".

FURTHER THAT the City Engineer be instructed to supply these services and report to Council for information on the costs, and that in connection with this whole matter, the City Engineer be requested to deal with the appropriate official from the Department of Human Resources.

- CARRIED UNANIMOUSLY.

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

The Council recessed at approximately 3:55 p.m., and following an 'In Camera' meeting in the Mayor's Office reconvened in open session at approximately 4:25 p.m. with the same members of Council present.

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

E. Report of Standing Committee on Social Services, January 10, 1974 (cont'd.)

Clause 2 - Housing Relocation Service

MOVED by Ald. Rankin,

THAT the resolution of the Committee contained in this clause be approved after changing the words "Standing Committee on Social Services" to read "Council" in the resolution on Page 5.

- CARRIED UNANIMOUSLY.

Clause 3 - Emergency Shelter for Native Young People in the Skid Road Area

MOVED by Ald. Rankin,

THAT the information contained in this clause be received.

- CARRIED UNANIMOUSLY.

Clause 4 - Downtown Eastside Residents Association

After considering Clause 4, it was

MOVED by Ald. Rankin,

THAT a grant for 1974 be approved to Neighbourhood Services Association in the amount of \$14,250 (2 x 9½ x \$750) to cover the salaries of two community development workers in the Downtown Eastside area for 9½ months and that the Association be requested to consult with the Downtown Eastside Residents Association in the matter.

- CARRIED UNANIMOUSLY  
and by the required majority.

F. Report of Standing Committee on Waterfront & Environment, January 10, 1974

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Correspondence
- Cl. 2: Progress Report - B.C. Sugar
- Cl. 3: Progress Report on Waterfront Study
- Cl. 4: Relaxation of Building By-law #4721

The Council took action as follows:

Clause 1 - Correspondence

MOVED by Ald. Pendakur,

THAT the information contained in this clause be received.

- CARRIED UNANIMOUSLY.

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

F. Report of Standing Committee on Waterfront  
and Environment, January 10, 1974 (cont'd.)

Clause 2 - Progress Report - B.C. Sugar

MOVED by Ald. Pendakur,  
THAT the resolution contained in this clause be approved.

- CARRIED

Clause 3 - Progress Report on Waterfront Study

MOVED by Ald. Pendakur,  
THAT the information contained in this clause be received.

- CARRIED UNANIMOUSLY.

Clause 4 - Relaxation of Building By-law #4721

MOVED by Ald. Pendakur,  
THAT the resolution contained in this clause be approved.

- CARRIED UNANIMOUSLY.

(Aldermen Bowers and Massey voted against the motion with  
respect to Clause 2).

G. Report of Standing Committee on  
Housing, January 15, 1974

The Council considered this report which contains six clauses,  
identified as follows:

- Cl. 1: Request for City Owned Land for Senior  
Citizens Housing Project - B.C. Housing  
Foundation
- Cl. 2: Request for City Owned Land for Senior  
Citizens Housing Project-East Enders  
Society and Amherst Lions
- Cl. 3: City Owned Land on the N/W Corner of  
Ash Street and S/W Marine Drive - G.V.R.D.
- Cl. 4: United Housing Foundation - Central Hotel
- Cl. 5: Correspondence
- Cl. 6: Strata Title Applications

The Council took action as follows:

Clause 1 - Request for City-Owned Land for  
Senior Citizens Housing Project - B.C.  
Housing Foundation

MOVED by Ald. Harcourt,  
THAT the recommendation of the Committee contained in this clause  
be approved after adding the following words to condition (d):

"failing which the lands shall revert to the City".

- CARRIED UNANIMOUSLY.

cont'd.....

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

G. Report of Standing Committee on  
Housing, January 15, 1974 (cont'd.)

Clause 2 - Request for City-Owned Land for Senior  
Citizens Housing Project - East Enders Society  
and Amherst Lions

MOVED by Ald. Harcourt,  
THAT the recommendation of the Committee contained in this clause  
be approved after adding the following words to condition (d):

"failing which the land will revert to the City".  
- Carried Unanimously.

MOVED IN AMENDMENT by Ald. Bowers,  
THAT the first paragraph of the recommendation in Clause 2 be  
amended to read as follows:

"That Lots 14-20 Blk.LSection 44, THSL being on the west  
side of Renfrew Street between 18th and 19th Avenues be  
sold directly to the Provincial Government".  
- LOST.

(Aldermen Gibson, Harcourt, Hardwick, Linnell, Massey,  
Mayor Phillips, Aldermen Rankin and Volrich voted  
against the amendment).

The amendment having LOST, the motion was therefore put and  
- CARRIED UNANIMOUSLY.

Clause 3 - City-Owned Land on the N/W Corner  
of Ash Street and S/W Marine Drive - G.V.R.D.

MOVED by Ald. Harcourt,  
THAT the recommendations of the Committee contained in this clause  
be approved after inserting the following words after the words "Senior  
Citizens Housing" in the first paragraph of the recommendation:

"at a price agreeable to the City Council"  
- CARRIED UNANIMOUSLY.

Clause 4 - United Housing Foundation -  
Central Hotel

In considering this Clause, the Council received an oral report  
from Mr. Barry Downs representing the Historical Area Advisory Board  
and Mr. Egan from the City Planning Department. Council also noted a  
letter from the United Housing Foundation dated January 11, 1974, con-  
cerning the subject matter.

MOVED by Ald. Harcourt,  
THAT the conditions as set out by the Historical Area Advisory  
Board with respect to the window frames at the Central Hotel be waived.  
- CARRIED UNANIMOUSLY.

MOVED by Ald. Harcourt,  
THAT the conditions as set out by the Historical Area Advisory  
Board with respect to the cornices at the Central Hotel be waived.  
- LOST.

(Aldermen Bowers, Gibson, Hardwick, Linnell, Marzari, Massey,  
Pendakur, Mayor Phillips and Ald. Volrich voted against the  
motion with respect to cornices).

No further action therefore was taken with respect to the matter of  
cornices at the Central Hotel.

Regular Council, January 22, 1974 . . . . . 13

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

Balance of Report

MOVED by Ald. Harcourt,  
 THAT the information contained in Clauses 5 and 6 be received.

- CARRIED UNANIMOUSLY.

UNFINISHED BUSINESS & DELEGATIONS (cont'd.)

3. Quebec-Columbia Streets - Interim  
 Street Arrangement at Keefer Street  
 Chinese Cultural Centre

At this point in the proceedings, the Council received a delegation (Mr. George Wong) from the Chinese Cultural Centre, who filed a brief speaking in support of the Organization's proposal to construct a Chinese Cultural Centre complex.

The brief outlined The Plans, The Schedule, and means of financing which involves certain City lands.

MOVED by Ald. Bowers,

- (a) THAT Council approve in principle the desirability of having a Chinese Cultural Centre as outlined by the delegation.
- (b) THAT the City Engineer be requested to report to the Standing Committee on Civic Development on the traffic implications of the proposed project.
- (c) THAT the Board of Administration be requested to report to the Civic Development Committee on the feasibility and cost of land assembly.
- (d) THAT the Corporation Counsel be requested to report to the Civic Development Committee on the terms by which such land might be made available for such a project.

FURTHER THAT Alderman Volrich be added to the Civic Development Committee when this matter is being considered by that Committee.

- CARRIED UNANIMOUSLY.

The Council in dealing with the matter of the Chinese Cultural Centre, noted Department Report from the City Engineer dated July 27, 1973, concerning Interim Street Arrangements at Keefer Street.

MOVED by Ald. Rankin,

THAT the City Engineer be instructed to continue with the present arrangements.

- CARRIED UNANIMOUSLY.

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

H. Request for Exemption from Street Cleaning  
 Costs - Chinese Benevolent Association

The Board of Administration, under date of January 18, 1974, submitted the following report:

cont'd.....

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BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

H. Request for Exemption from Street Cleaning  
Costs - Chinese Benevolent Association (cont'd.)

"The City Engineer reports as follows:

'In a letter dated January 17, 1974, the Chinese Benevolent Association advise that they have been given permission to hold a parade on Pender Street from Jackson Avenue to Carrall Street on Sunday, January 27, 1974 from 12:30 p.m. to 3:30 p.m.

The Association requests that it be exempted from paying any street cleaning expenses which result from the parade. The City Council on Tuesday, January 15, 1974 approved a grant of \$485.00 to the Chinese Cultural Centre Building Committee to provide for street cleaning and temporary signing in connection with a Spring Festival being held from January 25 to 27, 1974, inclusive.

Should Council decide in favour of the Chinese Benevolent Association's request for free street cleaning services, the estimated extra cost is \$90.00. It is suggested that this be done in the form of a grant in order that funds may be apportioned to the applicable appropriations.'

Your Board submits the above report of the City Engineer for  
**CONSIDERATION."**

MOVED by Ald. Marzari,

THAT the Chinese Benevolent Association's request for free street cleaning services at an estimated extra cost of \$90.00 be approved.

- CARRIED UNANIMOUSLY.

I. Report of Official Traffic Commission,  
dated January 10, 1974

The Council considered this report which contains four clauses, identified as follows:

- Cl. 1: Use of Bus Lanes - West Georgia (Taxi Cabs)
- Cl. 2: Residential Parking at Pacific National Exhibition
- Cl. 3: Intersection of Broadway and Vine - Request for Traffic Control Signal
- Cl. 4: Intersection of 46th Avenue and Oak - Request for Pedestrian Actuated Signal

The Council took action as follows:

Clause 1 - Use of Bus Lanes - West  
Georgia (Taxi Cabs)

MOVED by Ald. Marzari,

THAT the information contained in this clause be received after inserting the words "Amalgamated Transit Union" after the words "Transit" in lines 2 and 5 of the resolution.

- CARRIED UNANIMOUSLY.

Clause 2 - Residential Parking at  
Pacific National Exhibition

In considering this clause, it was noted that Mrs. P. Alfeld is requesting to appear before Council as a delegation to speak to the matter.

MOVED by Ald. Marzari,

THAT the recommendations contained in this clause be approved after inserting the word "stringently" in recommendation A. before the word "enforce".

(Deferred)

Regular Council, January 22, 1974 . . . . . 15

BOARD OF ADMINISTRATION, DEPARTMENT & OTHER REPORTS (cont'd.)

- I. Report of Official Traffic Commission,  
dated January 10, 1974 (cont'd.)

Clause 2 - Residential Parking at  
Pacific National Exhibition (cont'd.)

MOVED by Ald. Rankin,

THAT this clause be deferred and notification be sent to persons involved in the area concerning the recommendations proposed and when the matter will be considered by Council.

- CARRIED.

(Aldermen Gibson, Harcourt, Marzari, and Massey voted against the motion).

Clause 3 - Intersection of Broadway and  
Vine - Request for Traffic Control Signal

MOVED by Ald. Marzari,

THAT the recommendations contained in this clause be approved after changing recommendation A. to read as follows:

"A. THAT the City Engineer be authorized to install a pedestrian actuated signal at Broadway and Vine and the necessary funds be allocated from the Traffic Reserve Fund."

- CARRIED UNANIMOUSLY.

Clause 4 - Intersection of 46th Avenue and  
Oak - Request for Pedestrian Actuated Signal

MOVED by Ald. Marzari,

THAT the recommendation as contained in this clause be approved.

- CARRIED UNANIMOUSLY.

COMMITTEE OF THE WHOLE

MOVED by Ald. Hardwick,

THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY.

MOVED by Ald. Hardwick,  
SECONDED by Ald. Linnell,

THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY.

BY-LAWS

- 1. A BY-LAW TO AUTHORIZE THE BORROWING OF  
CERTAIN SUMS OF MONEY FROM JANUARY 22,  
1974 TO JANUARY 21, 1975, PENDING THE  
COLLECTION OF REAL PROPERTY TAXES

MOVED by Ald. Bowers,  
SECONDED by Ald. Rankin,

THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY.

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments. There being no amendments, it was

BY-LAWS (cont'd.)

1. A By-law to Authorize the Borrowing of Certain Sums of Money from January 22, 1974 to January 21, 1975, Pending the Collection of Real Property Taxes (cont'd.)

MOVED by Ald. Bowers,  
SECONDED by Ald. Rankin,  
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY.

The By-law was deemed read accordingly.

2. A BY-LAW TO AMEND BY-LAW NO. 2849, BEING THE STREET AND TRAFFIC BY-LAW

MOVED by Ald. Massey,  
SECONDED by Ald. Rankin,  
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY.

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments. There being no amendments, it was

MOVED by Ald. Massey,  
SECONDED by Ald. Rankin,  
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY.

The By-law was deemed read accordingly.

MOTIONS

1. Allocation of Land for Highway Purposes: South Side Powell Street - East of Princess Street

MOVED by Ald. Massey,  
SECONDED by Ald. Volrich,

THAT WHEREAS:

1. The City of Vancouver is the owner of all the streets and lanes lying within the limits of the City of Vancouver;
2. The North 7 feet of Lots 9 and 10, Block 52, District Lot 196, Plan 196, was established for highway purposes when Powell Street was to be 80 feet in width: The street is now to be 66 feet in width which makes the north 7 feet of these two lots surplus to the City's highway requirements;
3. The owner of the remainder of said Lots 9 and 10 has made application to acquire the surplus 7 feet;

THEREFORE BE IT RESOLVED that the north 7 feet of Lots 9 and 10, Block 52, District Lot 196, Plan 196, established for highway under filing 32694 be closed, stopped up, and conveyed to the owner of the remainder of said Lots 9 and 10;

AND BE IT FURTHER RESOLVED that the said north 7 feet be subdivided with the abutting lands.

- CARRIED UNANIMOUSLY.



MOTIONS (cont'd.)

2. Allocation of Land for Highway  
Purposes: 4371 Knight Street

MOVED by Ald. Massey,  
SECONDED by Ald. Volrich,

**THAT WHEREAS** the registered owners have conveyed to the City of Vancouver, for road purposes, the following described lands:

1. East 7 feet of Lot 25, Subdivision 1 of Block 18,  
District Lots 391 and 392

**AND WHEREAS** it is deemed expedient and in the public interest to accept and allocate the said lands for highway purposes.

**BE IT THEREFORE RESOLVED** that the above described lands so conveyed be, and the same are hereby accepted and allocated for highway purposes, and declared to form and constitute portions of highway.

- CARRIED UNANIMOUSLY.

-----  
The Council recessed at approximately 6:15 p.m. to reconvene in open session at 7:30 p.m. in the Kitsilano Secondary School to hear delegations.  
-----

Regular Council, January 22, 1974 . . . . . 18

The Council reconvened in the Auditorium of Kitsilano Secondary School, 2550 West 10th Avenue, at approximately 7:30 p.m., Mayor Phillips in the Chair, and the following members present:

PRESENT: Mayor Phillips  
Aldermen Bowers, Gibson, Harcourt, Hardwick,  
Linnell, Marzari, Massey, Pendakur,  
Rankin and Volrich.

DELEGATIONS & UNFINISHED BUSINESS (cont'd.)

Rent Increases

Pursuant to Council's resolutions of January 8th and January 15th, 1974, delegations as follows were heard on the matter of Rent Increases.

- (a) Vancouver Tenants' Council - brief filed in favour of:  
joint City Council and tenant representative committee  
to meet with Attorney-General urging
  - (i) No rent increase to exceed the increase in the  
cost of living for the previous year
  - (ii) In any event all rent increases to be justified  
before representatively constituted Rental Boards.
  - (iii) Establishment of these Boards in municipalities  
with power to administer and enforce all landlord-  
tenant laws, with binding decisions on all matters  
other than rents, and non-binding recommendations  
on rents.
  - (iv) No evictions without proven just cause before the  
Boards.
- (b) Greater Vancouver Apartment Owners' Association - filed a number  
of briefs opposing rent controls; urging Council to give the  
matter of housing and apartment rents careful financial and  
economic appraisal before taking political action on its own  
and suggesting Council consult with Provincial and Federal  
Governments to establish an effective set of guidelines for  
long-term growth.
- (c) West End Landlord-Tenant Centre - filed a brief dated January  
22, 1974, proposing
  - (i) A Rental Appeal Board to which tenants may appeal  
rental increases they consider unjustified, and  
which would have authority to determine an appro-  
priate increase if the appeal is upheld.
  - (ii) Funds to enable fixed income tenants to maintain  
their living standards and still pay increases  
which landlords require to maintain appropriate  
income levels.
- (d) Vancouver Area Council, N.D.P. - submitted a brief supporting  
Alderman Rankin's motion on rent control.
- (e) Downtown Eastside Residents' Association - B. Eriksen - made  
an oral presentation and filed a brief supporting rent controls.

cont'd.....

Regular Council, January 22, 1974 . . . . . 19

DELEGATIONS AND UNFINISHED BUSINESS (cont'd.)

Rent Increases (cont'd.)

- (f) Federated Legislative Council, Elder Citizens' Association of B.C.

Mr. Way made reference to the hardships imposed on elderly persons by unreasonable rent increases.

- (g) R. Gibson - spoke against rent controls because they could adversely affect the housing industry. Indicated willingness of Apartment Owners' Association to co-operate with Governments in construction of low-cost and subsidized housing.
- (h) J. Stewart Leslie - suggested rent increase of approximately 10% would be acceptable to average tenant.
- (i) Century House Tenants Association - made an oral presentation protesting the unreasonably high rent increases recently imposed by Block Bros.
- (j) Mr. W.J. MacIntyre, West End Ratepayers - urged construction of more senior citizens housing.
- (k) Alet McLeod - urged that action be taken to curb excessive rent increase by landlords.
- (l) Dody Dubeta - spoke in favour of rent controls.
- (m) Mary Anderson - volunteer with Vancouver Tenants Council, supported the Vancouver Tenants Council's position in this matter and also drew attention to the plight of elderly people or people with young children who have extreme difficulty in obtaining housing at reasonable rents.
- (n) Dennis Blue - not in favour of rent controls but urged that more low and moderate rental housing be created.
- (o) Tom Rodgers - presented a written brief opposing rent controls and urged Council to actively encourage developers to build more rental housing as a means of alleviating the problem.
- (p) Steve Bourne - West End Tenants Relocation Service - urged both tenants and landlords in the West End to make greater use of the service.
- (q) Wolfgang Lachmann - spoke in support of Alderman Rankin's motion.
- (r) Walter Stettler - owner of a small apartment - suggested that the present situation with respect to rent increases is simply a matter of supply and demand i.e. problem could be solved by increased production of accommodation, not by rent controls.
- (s) Ellen Fullerton - suggested all levels of government consider co-operative housing as a means of relieving the problem.
- (t) Steve Schefer - owner of an apartment block in Marpole - referred to increased assessments on his land plus escalating costs of repairs to his building. He has been trying to maintain his rents at a reasonable level but feels he cannot do so much longer.

cont'd.....

Regular Council, January 22, 1974 . . . . . 20

DELEGATIONS AND UNFINISHED BUSINESS (cont'd.)

Rent Increases (cont'd.)

- (u) A. Block - representing Block Brothers Realty Limited -  
made an oral presentation in support of his firm's recent  
increases on its rental properties.

- - - - -

(During the hearing of the foregoing delegations, Aldermen Gibson &  
Pendakur left the meeting).

On January 15, 1974, Alderman Rankin gave Notice of the following  
motion which was seconded this day by Alderman Marzari:

MOVED by Ald. Rankin,  
SECONDED by Ald. Marzari,

BE IT RESOLVED THAT the Vancouver City Council and representatives  
of tenants in Vancouver send a joint delegation to the Attorney-General  
in Victoria prior to the Opening of the Legislature urging the Govern-  
ment to bring forth the following changes to the Landlord and Tenant  
Act:

- (1) no rent increase on a premise to exceed the increase  
in the cost of living index for the previous year;
- (2) no eviction without proven just cause;
- (3) the establishment of Rental Review Boards with  
power to administer and enforce the Landlord and  
Tenant Act;
- (4) justification of proposed rent increases before  
the Boards.

- Amended.

MOVED by Ald. Harcourt in Amendment,  
SECONDED by Ald. Volrich,

THAT the motion by Alderman Rankin be amended to read as follows:

BE IT RESOLVED THAT the Vancouver City Council meet with the  
Attorney-General prior to the opening of the Legislature to urge  
the Provincial Government to bring forth the following changes in  
the Landlord and Tenant Act:

- (i) No eviction without just cause
- (ii) Establishment of Rental Accommodation Boards with  
power to administer and enforce the Landlord and  
Tenant Act
- (iii) Justification of unreasonable rent increases before  
the Boards.

FURTHER THAT the Provincial Government increase construction of  
rental accommodation.

- Carried.

(Alderman Marzari & Rankin voted against the amendment).

The motion as amended was put and

- CARRIED.

(Alderman Rankin voted against the motion as amended).

- - - - -

The Council adjourned at approximately 11:35 p.m.

The foregoing are Minutes of the Regular Council meeting of  
January 22, 1974, adopted after amendment , by Council on  
February 5, 1974.

A. Phillips  
MAYOR

L. V. L. W.  
CITY CLERK

Board of Administration, January 18, 1974 . . . . . (WORKS - 1)

WORKS & UTILITY MATTERS

CITY ENGINEER'S REPORT

RECOMMENDATIONS:

1. Flat Rates for Property Owners' Share of Street Lighting  
Local Improvement Projects Completed in 1973

The City Engineer reports as follows:

"Clause 51B of the Local Improvement Procedure By-Law provides that, by resolution, Council may establish a flat rate per foot frontage with respect to any two or more projects of a like nature, based on the average cost per foot frontage of such projects as estimated by Council.

The flat rates shown below are derived from the contract costs and the costs of work done by City forces, together with an allowance for interest over the period of construction and other general charges. These rates for the property owners' share of the projects, which were completed during 1973, have been developed in accordance with the provisions of the Vancouver Charter and the Local Improvement Procedure By-Law.

RECOMMENDED that the following flat rates be approved:

Projects as Indicated on the Assessment Commissioner's Schedule			Flat Rates per Foot to be Applied to the Assessable Property in the Projects	
<u>Court of Revision</u>	<u>Schedule No.</u>	<u>Item No.</u>	<u>Business &amp; Multiple Dwelling</u>	<u>Residential</u>
November 19, 1970	398	1	\$2.90	
November 30, 1971	410	7		\$1.80
		5.6	\$1.80	\$1.80
March 23, 1972	411	10,26,29		\$1.07
		1,2,3,4,5, 6,7,8,11, 12,13,15, 16,17,18, 19,20,21, 22,24,25, 28	\$1.94	\$1.94
April 20, 1972	412	4		\$2.15
May 11, 1972	413	6	\$4.28	

Your Board RECOMMENDS that the foregoing report of the City Engineer be approved.

2. Lane Closing - Lane South of 75th Avenue, East of Hudson Street

The City Engineer reports as follows:

"The lane at the rear of Lots 1 to 5, Block 2, Block Y, D.L. 318 has not been used for highway purposes. The lane area has been fenced in by the owner of the abutting lands. The owner is remodelling and has made application to acquire this part of the lane so his site can be consolidated. This lane is surplus to the City highway requirements.

I RECOMMEND that the portion of lane shown outlined red on plan marginally numbered LF6854 be closed, stopped up and conveyed to the abutting owner subject to the following conditions:

a. The value of the portion of lane to be closed be \$14,850.00 in accordance with the recommendation of the Supervisor of Property & Insurance.

b. The closed lane be consolidated with the abutting lots by way of a subdivision plan prepared by the applicant at his expense."

Your Board RECOMMENDS that the foregoing be approved.

Board of Administration, January 18, 1974 . . . . . (WORKS - 2)

3. Air Filtration System for City Asphalt Plant -  
Tender No. 28-73-15

The City Engineer and Purchasing Agent report as follows:

"Tenders for the above equipment were opened by your Board on 17 December, 1973, and referred to the City Engineer and Purchasing Agent. They report as follows:

Five tenders were received with four alternatives, for a total of nine prices. The tabulation of the tenders is on file in the Purchasing Agents Office. The bids were considered in order of price.

Bid No. 1 is incomplete since it does not include installation. The estimated extra \$24,000 required for installation makes this bid more expensive than the recommended bid.

Bid No. 2 fails to meet specification in that no means is provided to control the rate of return of the dust to the plant. Control of this function is essential to the successful operation of the system. The additional cost to provide this control (\$5,485) represents the difference between this bid and Bid No. 5 (submitted by the same firm) which is recommended for acceptance.

Bid No. 3 is incomplete in that it does not include motor starters and control wiring. The extra expense, estimated at \$5,000, makes this bid more expensive than the recommended bid.

Bid No. 4 fails to meet specification for the same reason as Bid No. 2, no control on the return of dust. The extra cost to provide this control makes this bid more expensive than the recommended bid.

Bid No. 5 is the lowest bid meeting the specification and is recommended.

The price of the recommended bid is \$92,972.05 complete. Funds were approved by Council on 30 October, 1973, as follows:

From Asphalt Plant Replacement Fund. . . . .	\$15,500
From Contingency Reserve . . . . .	\$64,500
Total. . . . .	<u>\$80,000</u>

The recommended bid exceeds the budgeted funds by \$12,972.05. This increase over the original estimate is a result of increased material prices and more stringent control requirements by the Pollution Control Board when detailed specifications were prepared.

I RECOMMEND that:-

- a. Approval be given for the expenditure of the additional \$13,000 in advance of the 1974 budget so that we may install the equipment during the spring shut down of the Asphalt Plant and comply with the demands of the Pollution Control Board.
- b. Approval be given for the award of the contract to W A G Canada Ltd. for the supply and installation of the air filtration system as specified." (Bid No. 5)

Your Board RECOMMENDS the foregoing recommendation of the City Engineer and Purchasing Agent be adopted.

Board of Administration, January 18, 1974 . . . . (FINANCE - 1)

FINANCE MATTERS

RECOMMENDATIONS:

1. IBM Magnetic Card Selectric Typewriter with Memory Bank

The Director of Permits & Licenses reports as follows:

"City Council on September 21st, 1971 approved a report from the Board of Administration which gave authority to the Department of Permits & Licenses to rent an IBM Mag-Card Selectric Typewriter for use in the preparation of letters and reports. This machine has enabled the Department to pre-record over 100 form letters on a magnetic card concerning by-law infractions and a variety of other departmental matters. The District Inspectors advise the office of the pertinent by-law infraction and from this information and the pre-recorded letter, an original letter is prepared at a high rate of speed. In addition, it is used to prepare the Development Permit Committee Minutes and has proved most valuable for this function.

I have now been informed that a new IBM Mag-Card Selectric Typewriter is available on the market, which supersedes the existing machine and has several improvements over this machine. The most notable improvement is that it is equipped with a "memory bank". This will enable the operator to record any report or letter in draft form, refer it to the dictator for corrections, store the unchanged data in the "memory bank" and record the corrections on the magnetic card, after which the entire revised and corrected report or letter can be recorded and automatically typed in finished form. This "memory bank" feature will be most useful for the preparation of the Development Permit Committee Minutes, as all corrections can be recorded and stored for later use when sending out letters referring to the minutes. In addition, the new machine has more "paragraph indent" locations than the present machine which will enable the operator to set up a report and indent automatically without having to set the tabs.

The rental on the existing Mag-Card Selectric Typewriter is \$233.00 per month plus tax. The increased rental on the new Mag-Card Selectric Typewriter will be \$80.00 per month. There is approximately an eight month delivery on the machine. Therefore the purpose of reporting on this matter now is to obtain approval to order the machine and thus receive delivery as quickly as possible. This matter has been discussed with the Administrative Analyst and he recommends that the Department change to the new more modern machine.

I therefore recommend that:

- A. Authority be given to change from the existing Mag-Card Selectric Typewriter to the new Magnetic Card Selectric Typewriter.
- B. The order be placed as soon as this report is approved.
- C. Authority be given to add the required funds in the 1974 budget to cover the increased rental costs."

YOUR BOARD RECOMMENDS that the report of the Director of Permits & Licenses be approved.

2. Lease of The Queen Elizabeth Theatre Parking Garage

The Theatre Manager reports as follows:

"Clause 6 (b) of the lease between the City of Vancouver and the Lessee of The Queen Elizabeth Theatre Parking Garage, Metro Parking Ltd., reads as follows:

Cont'd . . .



Board of Administration, January 18, 1974 . . . . . (FINANCE - 2)

Clause 2 cont'd

'6 (b) during the month of January in each of the years 1973 and 1974 the Manager shall examine the operating expenses of the Lessee and he shall then report to Council the anticipated operating expenses of the Lessee for the current year. The Council shall finally determine whether the operating expenses of the Lessee for that year should be increased or decreased and the amounts payable to the Lessee under clause 5 (a) shall be increased or decreased accordingly, and that clause shall be amended to give effect to the Council's decision.'

Operating expenditures for The Queen Elizabeth Theatre Parking Garage for 1973 were set at \$26,500. Actual expenditures were \$27,220, the over-expenditure of \$720 being due to the greater number of performances taking place. Gross revenues jumped from \$73,631 in 1972 to \$95,177 in 1973.

In 1974 the Provincial minimum wage will be increased from \$2.25 per hour to \$2.50 per hour, and other operating costs are anticipated to follow the general trend of current price increases. In view of this, the Theatre Manager recommends that the allowable operating expenses for the Garage for the year 1974 be set at \$31,500."

Your Board recommends approval of the Theatre Manager's report.

3. Assessment Standards, Additional Staff

The Director of Finance and the Assessment Commissioner have reviewed the staff needs of the Assessment Office since the closure of the 1974 Assessment Roll and have submitted the following report to your Board.

" The last staff increase took place in 1969 and since that time the general taxable residential roll has increased in total from \$1,411,117,094 to \$2,157,114,363 or 52%. Over the same period the commercial and industrial totals show an increase from \$1,349,147,269 to \$2,336,826,200 or 73%. Machinery totals have increased from \$165,290,864 in 1969 to \$269,696,404 or 63%. Although these increases are not wholly indicative of the increased valuation load, it is a fact that in the last year alone the number of building permits issued is up by 20% over the previous year and machinery accounts which numbered 4181 in 1969 now number 6774.

There has been heavy growth in new construction such as major office buildings, shopping centres, condominiums and other commercial and industrial complexes. In addition to the valuation of new construction, existing buildings must be revalued yearly to reflect changing market values.

it is essential that more time be spent on these valuations which involve very large sums of money at the taxation level. It is also essential that every effort be made to maintain equity of assessment throughout the City.

In 1969 residential appeals far outnumbered the commercial and industrial appeals but in 1973 this situation was reversed. To prepare and defend appeals on these large properties takes a great deal of valuation time.

For these reasons, your officials strongly recommend that the staff of the Assessment Division be increased by three property valuers, as follows:

- 1 Property Valuator IV - Supervision & valuation of Commercial and Industrial buildings and apartments.
- 2 Property Valuers II - Valuation of Commercial and Industrial buildings, apartments and Machinery.

Because the field work for the 1975 Assessment Roll is about to commence and valuation work ceases on the roll in November, it would be advisable to have immediate authorization for this staff to facilitate the preparation of the 1975 Assessment Roll.

Cont'd . . .

Board of Administration, January 18, 1974 . . . . . (FINANCE - 3)

Clause 3 cont'd

The total estimated costs for 10 months in 1974 (based on 1973 salary schedules) would be \$40,796, made up of the following amounts:

Salaries

1 Property Valuator IV - 10 months @ \$1,240 =	\$12,400
2 Property Valuers II - 10 months @ \$1,079 =	21,580
	<u>\$33,980</u>

Fringe Benefits

12% of salaries -	<u>\$ 4,078</u>
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Auto Allowance

3 allowances at \$91.28 (600 miles) per month -	<u>\$ 2,738</u>
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In addition it would be necessary to provide office furniture which would be a non-recurring item of \$1,010.

Office Furniture

1 desk & chair at \$480 per set -	\$ 480
2 desks & chairs at \$265 per set -	530
	<u>\$ 1,010</u>
Estimated Total 1974 Cost	<u>\$41,806</u>

RECOMMENDATIONS

Recommended that:

- a. Three additional property valuator positions be established in the Assessment Division of the Finance Department effective March 1, 1974, as follows:
  - 1 - Property Valuator IV
  - 2 - Property Valuers II
- b. The Director of Personnel Services to review the classifications and report to the Board of Administration.
- c. Regular Auto Allowance be authorized for the 3 positions.
- d. The estimated cost for 1974 amounting to \$41,806 be approved in advance of the 1974 Budget. "

Your Board recommends that the recommendations of the Director of Finance and Assessment Commissioner be approved.

Board of Administration, January 18, 1974 . . . . (FINANCE - 4)

4. Investment Matters (Various Funds) November, 1973

- (a) Security Transactions during the month of November, 1973  
 (b) Summary of Securities held by the General and Capital Accounts

(a) GENERAL AND CAPITAL ACCOUNT TRANSACTIONS (PURCHASES)

Date	Type of Security	Maturity Date	Maturity Value	Cost	Term Days	Annual Yield %
<u>Chartered Bank Deposit Receipts and Government Notes</u>						
Nov. 2	Ontario Treasury Bills	Nov. 5/73	\$ 2,001,479.45	\$ 2,000,000.00	3	9.00
5	Bank of British Columbia	Nov. 9/73	999,890.53	998,903.12	4	9.02
7	Bank of British Columbia	Nov. 16/73	4,510,274.79	4,500,000.00	9	9.26
8	Toronto Dominion Bank	Nov. 23/73	1,505,985.62	1,500,000.00	15	9.71
9	Bank of British Columbia	Nov. 13/73	3,002,712.33	3,000,000.00	4	8.25
13	Canadian Imperial Bank of Commerce	Nov. 19/73	1,909,558.81	1,906,653.38	6	9.27
16	Alberta Treasury Branch	Dec. 17/73	4,031,084.93	4,000,000.00	31	9.15
16	Mercantile Bank of Canada	Nov. 30/73	741,292.26	738,767.50	14	8.91
19	Bank of Montreal	Jan. 31/74	1,018,800.00	1,000,000.00	73	9.40
21	Bank of British Columbia	Nov. 26/73	2,503,082.19	2,500,000.00	5	9.00
23	Banque Canadienne Nationale	Feb. 28/74	2,049,749.04	2,000,000.00	97	9.36
23	Mercantile Bank of Canada	Nov. 26/73	997,331.98	996,605.00	3	8.875
26	Bank of British Columbia	Feb. 28/74	2,560,971.23	2,500,000.00	94	9.47
28	Bank of British Columbia	Nov. 29/73	1,000,260.27	1,000,000.00	1	9.50
29	Toronto Dominion Bank	Jan. 15/74	506,039.18	500,000.00	47	9.38
			<u>\$29,338,512.61</u>	<u>\$29,140,929.00</u>		

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SALE OF CANADAS BY KERRISDALE COMMUNITY CENTRE FUND TO SINKING FUND

Date	Type of Security	Maturity Date	Maturity Value	Price	Cost	Term yrs/mos	Annual Yield %
Nov. 30	Canadas 4 1/2% +	Sept. 1/83	\$8,000.00	\$81.75	\$6,540.00	9/9	7.13

+ Sold by Kerrisdale Community Centre Fund to liquidate its investment portfolio and to supply Sinking Fund with an investment suitable for its portfolio requirements. Kerrisdale Community Centre to be operated by Board of Parks and Public Recreation after November 30, 1973

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CEMETERY PERPETUAL MAINTENANCE FUND (PURCHASES)

Date	Type of Security	Maturity Date	Maturity Value	Price	Cost	Term yrs/mos	Annual Yield %
<u>Debentures</u>							
Nov. 15	City of Vancouver 5%	May 1/78	\$1,000.00	\$85.46	\$ 854.60	4/6	9.00
30	City of Vancouver 5.75%	Oct 15/77	15,000.00	90.30	13,545.00	3/11	8.75
			<u>\$16,000.00</u>		<u>\$14,399.60</u>		

(b) SUMMARY OF SECURITIES HELD ASGENERAL AND CAPITAL ACCOUNTS ONLY AS AT NOVEMBER 30, 1973

Type of Security	Par or Maturity Value	Cash or Book Value
<u>Short Term</u>		
Chartered Banks Deposit Receipts and Government Notes	<u>\$36,314,114.18</u>	<u>\$35,181,538.35</u>
<u>Medium Term</u>		
B.C. Hydro & Power Authority 7% Parity Bonds due Sept. 1/75	<u>\$ 398,000.00</u>	<u>\$ 401,525.59</u>

## RECOMMENDATION

Recommended by your Board that the report of the Director of Finance on Investment Matters (Various Funds) for November, 1973 be confirmed.

FOR COUNCIL ACTION SEE PAGE(S) 110

PERSONNEL MATTERS

RECOMMENDATION

1. Visit to Seattle's Pike Place Market and Renewal Project: Maurice Egan and Raymond Young

The Director of Social Planning reports:

"The Pike Place Market in Seattle is one of the major public markets in the Pacific Northwest. At the present time, the 15-acre market is the focus of an intensive 22-acre urban renewal project.

The Seattle Planning Department has developed some expertise in the administration, planning and economics of public markets.

The Director of Social Planning has been requested by the Mayor's Office to develop a feasibility study on a Farmers' Market for Vancouver.

The Seattle Urban Renewal staff have kindly agreed to provide a major briefing on their efforts and problems, on January 30, 1974.

Expenses for a trip to Seattle are as follows:

(a)	M. Egan	Air Fare	\$ 37.00	
		Per diem	25.00	
(b)	R. Young	Air Fare	37.00	
		Meals	10.00	
		Ground trans-		
		portation	<u>35.00</u>	
				\$144.00

The Director of Social Planning requests that the Director of Social Planning and one staff member be allowed to visit Seattle on January 30, 1974, at a cost of \$144.00, to be charged to the Department Travel Account (7801/9)".

Your Board RECOMMENDS approval of the foregoing request.

FOR COUNCIL ACTION SEE PAGE(S) 110

A-9

Board of Administration, January 18, 1974 . . . . . (PROPERTIES - 1)

PROPERTY MATTERS

RECOMMENDATIONS:

1. Authority to Demolish Dwellings Acquired for Proposed Public Housing for Single People Downtown East Side - Lots 10 to 14 Amended, Block 56, D.L. 196, Lots 24 to 28, Block 53, D.L. 196

The Supervisor of Property and Insurance reports as follows:-

"Lots 10 to 14 Amended, Block 56, D.L. 196, located on the south side of the 300 Block East Cordova Street and Lots 24 to 28, Block 53, D.L. 196, located on the north side of the 500 Block East Cordova Street are required for the proposed Public Housing for Single People, confirmed by City Council June 19th, 1973.

There are a total of eight dwellings within the two above described sites. Six of the dwellings have been acquired by the City and the remaining two are still under negotiation with the solicitors of the owners.

As the occupants find alternative accommodation, it is proposed to demolish the dwellings.

RECOMMENDED that the Supervisor of Property & Insurance be authorized to call for tenders when the dwellings are vacated and to award the contract for demolition of the above dwellings."

Your Board

RECOMMENDS that the foregoing recommendation of the Supervisor of Property & Insurance be approved.

2. Acquisition for Public Housing for Single People Site "A", S/S Cordova Street between Gore and Dunlevy Avenue, Lot 13, Block 56, D.L. 196 - 372 East Cordova Street

The Supervisor of Property and Insurance reports as follows:-

"Lot 13, Block 56, D.L. 196, known as 372 East Cordova Street, situated within Site "A", S/S Cordova Street between Gore and Dunlevy Avenues, is required for the proposed Public Housing for Single People, confirmed by City Council, June 19th, 1973.

The premises are comprised of two dwellings. The building on the front of the lot is a two-storey, no basement frame building, with a main floor area of 868 square feet, erected in 1900. This dwelling contains 9 rooms, 6 plumbing fixtures, patent shingle roof, siding exterior, and is heated by space heaters.

The second dwelling is a one-storey, no basement frame building, with a floor area of 500 square feet, erected in 1900. This dwelling contains 4 rooms, 2 plumbing fixtures, patent shingle roof, siding exterior and is heated by a space heater. The dwellings are on a site 25' x 122', zoned M-2, and both dwellings are in poor condition.

Following negotiations, the owners have agreed to sell for \$32,500.00 as of January 31st, 1974. This price represents a fair and reasonable value for the property and has been approved by Central Mortgage & Housing Corporation.

Cont'd . . .

Board of Administration, January 18, 1974 . . . . . (PROPERTIES - 2)

Clause 2 cont'd

The front dwelling is occupied by one of the owners and the rear dwelling is rented. It is proposed to demolish both dwellings when they are vacated prior to February 28th, 1974.

This property is the last required to complete the acquisitions for Site "A" of the proposed Public Housing for Single People.

RECOMMENDED that the Supervisor of Property & Insurance be authorized to acquire this property for the sum of \$32,500.00 on the foregoing basis, chargeable to Code #565/1204."

Your Board

RECOMMENDS that the foregoing recommendation of the Supervisor of Property & Insurance be approved.

3. Acquisition for Park Site #10 - Mount Pleasant 407-11 East 8th Avenue

The Supervisor of Property & Insurance reports as follows:-

"The above property, legally described as W 43 ft. of South  $\frac{1}{2}$  of East  $\frac{1}{2}$  except N 10 ft. now lane of Block 104, D.L.264A, known as 407-11 East 8th Avenue, forms part of Park Site #10, which is listed under Table I of Park Sites Purchases Program 1971-1975, confirmed by City Council on December 15th, 1970. It is noted that this property is the last remaining property to be acquired in the block bounded by Prince Edward Street, 7th Avenue, Guelph Street and 8th Avenue.

These premises comprise a two storey frame dwelling, plus a full basement, with a main floor area of approximately 1,312 sq. ft., erected in 1940 on a lot 43' x 122', zoned RM-3. The dwelling contains 16 rooms, (divided into 6 rental units), 21 plumbing fixtures, has a patent shingle roof, stucco exterior, a concrete foundation, and is heated by an automatic oil-fired hot water heating system. This dwelling has been well maintained and is in good condition. One rental unit is occupied by the owners and the rest are occupied by tenants on a month-to-month basis. A garage which is in good condition is located at the rear of the property.

Following negotiations with the owners, they have refused to accept an offer of \$77,000.00, which is considered to be fair and reasonable value for this property and which amount is also substantiated by 2 independent valuations. Upon reviewing this matter with the City Solicitor, he has recommended that the property be expropriated, it being noted that said expropriation will not preclude negotiations towards a final settlement.

This matter has also been discussed with the Superintendent of Parks & Public Recreation, who agrees that this property should be expropriated as he has scheduled the development of this site for park purposes in the Spring of 1974.

RECOMMENDED:-

- (a) That the offer of \$77,000.00 made to the owners be confirmed as representing due compensation for the property to be acquired.
- (b) That since the City has failed to come to an agreement with the owners to acquire the said property for the sum of \$77,000.00, the said property be expropriated and the Resolution for that purpose submitted under "Motions" be passed.

Cont'd . . .

Board of Administration, January 18, 1974 . . . . . (PROPERTIES - 3)

Clause 3 cont'd

- (c) That Professor E.C.E. Todd be appointed as the City's nominee to the Board of Arbitration to be constituted to determine the compensation payable to the owners."

Your Board

RECOMMENDS that the foregoing recommendations of the Supervisor of Property & Insurance be approved.

FOR COUNCIL ACTION SEE PAGE(S) 110-111

**B-1**

Departmental Report, January 18, 1974 . . . . . (WORKS - 1)

WORKS & UTILITY MATTERSCONSIDERATION:1. Re Begging on Streets

The Corporation Counsel reports as follows:

I have been asked by Mayor Phillips to report to Council on the question of its power to control begging and panhandling on City streets. This matter arises as a result of amendments to the Criminal Code which remove begging and panhandling from the Code as criminal offences. The Mayor has indicated some concern has been expressed by many citizens over the prevalence of this activity on City streets.

In a telegram to Mr. Bruce Eriksen on July 19, 1973, the Minister of Justice made the following comments:

"I should like to commence by explaining the rationale behind the removal of panhandling and begging as offences from the Criminal Code. This was done to overcome a certain amount of injustice. The thinking here was not to make panhandling and begging an accepted practice, but rather to remove it from the realm of criminal activity. We felt that the full weight of the Criminal Code should not come to rest on a person because he asked a passerby for a quarter or some loose change. That is not an offence which should result in a criminal record. The Criminal Code provisions against begging applied almost exclusively to the poor and the young and its effect was therefore discriminatory. By abandoning this area of criminal law the Federal Government has now left it open to the municipalities to deal with this type of behaviour without the stigma of criminality. I would therefore suggest that you consult the Vancouver Municipal Authorities for information concerning present or proposed by-laws dealing with the question of begging on a public street."

In the light of these remarks by the Minister, I have given consideration to the City's power to control the use of its streets for various activities. The City Charter makes it quite clear under section 317 that Council has the power to make by-laws for regulating pedestrian and other traffic on City streets. Having regard to the broad meaning of the word 'regulate' as defined in the City Charter, I would suggest that the Minister's suggestion could be implemented by an amendment to our Street and Traffic By-law by the addition of the following as Section 70A:

"70A. Other than the holder of a license to solicit for charity, no person shall use any street or any part thereof for the purpose of begging or seeking or receiving alms for himself or on behalf of any other person."

If it is Council's desire to exercise its powers of control of the streets in this fashion, then I recommend that I be instructed to bring forward the appropriate amendment in the language set out above.

FOR COUNCIL ACTION SEE PAGE(S) 112



BUILDING AND PLANNING MATTERS**B-4**RECOMMENDATION

1. Development Permit Application No. 63226  
6506 Victoria Drive

The Director of Planning reports as follows:

This application was reported to and considered by Council on August 14, 1973. A copy of the report and Council's action are attached hereto.

As the application failed to get the approval of City Council no action was taken other than to advise the applicant of this and the Development Permit Application is still outstanding.

Mr. W.L. Taylor, Development Representative, Gulf Oil Canada Limited, has requested Council to reconsider the application as they have carried out the required work in submitting the necessary detailed plans previously requested.

The information requested by the Technical Planning Board and Vancouver City Planning Commission prior to issuance of the development permit has been submitted and filed with the Planning Department.

It is **RECOMMENDED** that Development Permit Application No. 63226 be approved.

2. Consultant's Report "Open Space - A Policy Outline for the West End"

The Director of Social Planning, upon the advice of the West End Planning Team, reports:

"City Council on March 13, 1973 approved the following motion:-

'THAT the West End Local Area Planning Program be adopted.'

In conjunction with budgeting and staffing for the West End Local Area Planning Program, the sum of \$5,000.00 for a Parks Planning Consultant in lieu of using existing Parks staff was authorized.

Terms of reference for the consultant were established by the Team and Parks Board. Several landscape and parks planning firms were interviewed by the Team. A consortium composed of Norman Hotson, M.R.A.I.C. and Don Vaughan, Landscape Architect, were retained to prepare the report July 30, 1973.

The report is now complete and the relevant sections have been incorporated into the West End Plan - Draft 11 which was discussed by the Civic & Community Development Committees December 11, 1973.

'Open Space - A Policy Outline for the West End' examines and evaluates all existing and potential open space sites in the West End and establishes an open space network that is innovative and reflects the specific urban needs of West End residents

The study proposes alternate forms of open space designed for high-use, multi-purpose activities, carefully integrated into the overall network.

The general influence of zoning by-law restrictions on open space with recommendations respecting the implementation of the open space proposals is also contained in the report.

The Director of Social Planning **RECOMMENDS:**

1. that the report 'Open Space - A Policy Outline for the West End' be received for information.
2. that the report be made available to the public through the West End Planning Centre and City Hall.'
3. that the report be studied by the relevant civic departments and commentaries be prepared to be considered by Council at an early date in February."

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON FINANCE AND ADMINISTRATION

JANUARY 10, 1974

A meeting of the Standing Committee of Council on Finance and Administration was held in the #1 Committee Room, Third Floor, City Hall, on Thursday, January 10, 1974, at 11:00 a.m.

PRESENT: Alderman Bowers (Chairman)  
Aldermen Volrich, Linnell, and Harcourt.

COMMITTEE  
CLERK : M. Sharkey

The Chairman welcomed Alderman Linnell as a new member to the Standing Committee of Council on Finance and Administration.

INFORMATION1. Preliminary 1974 Budget Review - Departmental Program Analysis

At a meeting of the Standing Committee on Finance and Administration on Thursday, November 22, 1973 when the Preliminary 1974 Operating Budget was reviewed, the Committee requested that each Department review its operation to attempt to reduce the budget because of the City being faced with a very serious financial situation in 1974. Departments were requested to establish a priority rating system for expected expenditures for 1974.

The Committee considered a confidential report from the Board of Administration. The report suggested that this meeting be held In Camera, but that the results or recommendations not be kept In Camera.

It is possible that the financial situation of the City may be relieved by expected announcements from the Federal Government for administration and funding of some services previously supplied by the City of Vancouver.

Alderman Bowers indicated that a report is now being prepared regarding the reduction of the mill rate. After discussion, the Committee:

RESOLVED, that this meeting of the Finance and Administration Committee of January 10, 1974, reviewing the departmental priorities, should not be held In Camera.

The loss of revenue from the fees for the Cemetery was discussed and the Committee agreed that this should be discussed with the M.L.A.'s at a future date.

The 1974 Budget Review-Program Priority Rating from each department was then reviewed. After consideration and discussion, the Committee:

RESOLVED, THAT:

- a) The 1974 Budget Review-Program Priority Rating prepared by City Departments of General Government, Vancouver Civic Auditorium, Civil Defense, City Clerk's Office, Coroner, Engineering, Finance, and Property, be accepted for the

STANDING COMMITTEE OF COUNCIL ON  
 FINANCE AND ADMINISTRATION . . . . . 2  
 January 10, 1974  
 Preliminary 1974 Budget cont'd.

information of this Committee to be reviewed at the time of Budget finalization.

- b) That under General Government, page 2 Other General Government Miscellaneous Items be referred to the Director of Finance to prepare a report giving the breakdown of these costs.
  - c) City Clerk's/Archives Division, pages 9 through 23; that the City Clerk be requested to prepare a comprehensive report defining the function of the Archives, present level of service, public response and use of the Archives, and projection of future growth.
- That the Archivist be requested to attend a meeting of this Committee when this report is considered.
- d) Engineering, page 24; that the City Engineer be requested to make recommendations on raising the percentage estimate for the charge for supervision and outside work from 15% to 20%, and to suggest a legitimate figure for supervision of outside work.
  - e) Engineering-Streets, page 27; that the item on General Maintenance be held for consideration and carefully reviewed at the time of budget finalization.
  - f) Engineering-Streets, page 28; Maintenance of roads, lanes, and pavement; that the item of sidewalk maintenance, improvements or replacements should be more fully considered at the time of budget finalization.
  - g) Engineering-Streets, page 30; Traffic Operations; that the item of reduction in street sign maintenance of 50% (\$25,000) be held as a "doubtful item" until the budget is reviewed.
  - h) Engineering-Sewers and Waste Material, (Recycling), page 33; that the amount of \$33,500 for garbage collection be changed from priority 1 to priority 4.
  - i) Engineering-Sewers and Waste Removal, page 34; that the comfort station operation amount of \$6,600 be held under review and that the priority be changed from 3 to 4.
  - j) Engineering-Sewers and Waste Removal, page 35; that the 25% reduction in services for street cleaning be kept under review for decision at the time of the budget finalization.
  - k) Finance Department-Assessment Division, page 39; that the addendum be accepted for the information of this Committee on the understanding that item No. 3 - Unfilled Position, Clerk II level - may be withdrawn.
  - l) Data Processing and Systems Division, page 40; that the programming item be moved from priority 3 to 4.
  - m) Data Processing and Systems Division, page 41; that the Analysts item be carefully reviewed at the time of budget finalization.
  - n) Finance-Internal Audit, page 42; that item 2B, Audit of Departmental and Outside Board Financial Records - Detail and item 4, Review of Procedures, Systems and Internal Control be moved from priority 3 to priority 4.
  - o) Finance-Internal Audit, page 43; that No. 6 Major Systems and Procedures Reviews and Development of New System Proposals be moved from priority 3 to 4.

STANDING COMMITTEE OF COUNCIL ON  
FINANCE AND ADMINISTRATION . . . . . 3  
January 10, 1974  
Preliminary 1974 Budget cont'd.

- p) Finance-Revenue and Treasury, page 52; that item D. Parking Meter Collections in the amount of \$22,000 be reviewed at the time of budget finalization.
- q) Finance-WaterRates/Scavenging Collection, page 53; that item B. Water Rates Billing be referred to the Director of Finance for a report as to what loss of interest revenue would be felt from less frequent billing.
- r) Fire Department, page 55; that this Committee request the Fire Chief, Port Manager, and representatives of the National Harbours Board to attend the next meeting of this Committee to discuss fire protection in the harbour.

The Chairman informed the Committee that memebers of the Parks Board would attend the next Finance Committee meeting to discuss the 1974 Budget requirements.

The meeting adjourned at 12:30 p.m. to meet again on January 17, 1974 at 11:00 a.m. in Committee Room #2.

FOR COUNCIL ACTION SEE PAGE(S) 115

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON SOCIAL SERVICES

January 10, 1974

A meeting of the Standing Committee of Council on Social Services was held on Thursday, January 10, 1974 at approximately 1:30 p.m. in the No. 1 Committee Room, Third floor, City Hall.

PRESENT: Alderman Rankin (Chairman)  
Aldermen Gibson, Hardwick and Marzari

ALSO PRESENT: Mr. J. Denofreo, Executive Assistant  
to the Minister of Human Resources

CLERK: M. Kinsella

The Chairman welcomed Alderman Gibson as a new member of the Committee.

RECOMMENDATION

1. Day Care - Possible Use of Park and  
School Sites for Day Care Centres

Vancouver City Council at its meeting of November 27, 1973 passed the following motion:

"THAT the Standing Committee on Social Services be instructed to investigate with the School and Park Boards the use of school and park sites for day care centres."

The following representatives of the School Board and the Park Board were present to discuss this matter with your Committee:

Trustee M. Courvoisier )	
Trustee J. Yee )	School Board
Mr. D. Pritchard )	
Commissioner M. Brown )	
Mr. M. Smith )	Parks Board

The Chairman stated that there is a great need for day care centres in the City of Vancouver. The Minister of Human Resources has offered to supply a number of portables for day care contingent upon suitable sites being obtained by the day care groups. The Chairman noted that City Council has made available a number of city-owned sites for use for day care. However, the City does not have available a sufficient number of sites to meet the need and therefore Council resolved that the Committee explore the use of school and park Board properties for day care centres.

Trustee Courvoisier indicated that the School Board currently has a policy that day care centres may be established in schools where the centre does not interfere with the educational goals of the particular school. Further, if the day care association is non-profit, the School Board will grant the use of vacant school rooms at very minimum cost. Mr. P. Murphy, Day Care Information Centre,

cont'd .....

Clause No. 1 (cont'd)

pointed out that this policy covers the use of school buildings only and should be expanded to cover the use of school grounds for day care centres. Mrs. Courvoisier indicated that this matter will be raised with the School Board. It was suggested that where school sites are offered for day care centres, the inspection policy that is followed with respect to City-owned lots prevail, i.e. a representative from Day Care Information Centre, Community Care Facilities Licensing, the Day Care Group and the City look at the site, and if it is suitable, it is brought back to the Committee to be ratified.

Commissioner M. Brown indicated that the Park Board is currently drawing up a list of Park Board sites which could be made available for day care. She referred to a number of pieces of property being held for future park sites, e.g. future expansion of China Creek Park, Park Site #9 - Arbutus and Seventh Avenue, and a number of others. Mrs. Brown undertook on behalf of the Park Board to bring back within two weeks to the Committee a list of Park Board properties which could be used for day care. Mr. M. Smith indicated that the Park Board is exploring greater use of Community Centres for day care.

Both the School Board and the Park Board representatives requested some guidelines re criteria for sites for day care centres. Mr. P. Murphy, Day Care Information Centre, undertook to provide this material to the Boards as soon as possible.

Your Committee then went on to discuss with those present a number of specific day care matters.

(A) Grandview-Terrace Day Care

Mr. M. Stark submitted a report requesting that the day care facilities at Grandview-Terrace be relocated because the Tenants Association has requested that the space used by the day care centre be made available to operate a multi-age recreation drop-in centre. The Department of Human Resources will provide the day care with a portable and the group appeared before your Committee to request land on which to place the portable. The group suggested that either of the following locations would be suitable:

- (i) Victoria Park on the corner of Salisbury and Kitchener;
- (ii) Grandview Elementary School grounds

Mr. Stark has spoken to the Principal of Grandview Elementary School who is agreeable to a day care portable being placed on the school grounds. Trustee Courvoisier indicated that the School Board is willing to permit a day care portable being placed on the Grandview Elementary School grounds for an extended period. However, the Board is unable to assume the costs of hooking up the necessary services, i.e. sewer, water, light, etc.

(B) West Point Grey Day Care

A representative of the West Point Grey Day Care group requested consideration of the use of either of the following for day care:

- (i) Queen Mary School Kindergarten and/or the adjacent park located at 8th Avenue and Trimble

cont'd ....

Clause No. 1 (cont'd)

- (ii) Park Board property for Locarno extension at First Avenue and Sasamat.

Trustee Courvoisier advised that there is space available Queen Mary School, but it is on the top floor of the school building which is not acceptable for licensing as a day care centre. She agreed, however, to investigate the possibility of re-arranging space at the school so that a day care centre could be located on the ground floor and to report back on estimated costs for up-grading the premises to meet day care requirements.

Commissioner Brown opined that the site at First and Sasamat would not be suitable for day care as it is very low and is flooded most of the time. It was suggested that it might be possible to locate a day care centre at Jericho Hill School as they are now placing a large number of their residents in public schools and should therefore have space available. Another possibility suggested was the National Defense Buildings. Mr. Denofreo and Mr. Murphy agreed to discuss with the appropriate Government Department the possible use of part of Jericho Hill School for a day care centre.

(C) Mount Pleasant Day Care

The Mount Pleasant Day Care group appeared before the Committee on December 6, 1973 requesting the use of City-owned land at 7th Avenue and Windsor for a day care centre. At that time, the Supervisor of Property and Insurance indicated that this site had a reserve on it for senior citizens' housing and it was anticipated that it would be developed for this purpose within 6 months to one year. Other alternate sites were offered to the day care group for consideration for day care.

Ms. G. Wright, Mount Pleasant Day Care group, appeared before the Committee today to again request that the Day Care group be permitted to use the City-owned site at 7th Avenue and Windsor for day care. She stated that the alternate sites offered by the Committee proved either unavailable or unsuitable because of the topography. She submitted a number of letters in support of their request. In addition, she submitted a letter from the Department of Municipal Affairs advising that the Province has decided against acquisition of the 7th Avenue and Windsor site for housing purposes.

Following further discussion on the above matters, it was

RECOMMENDED THAT Council

- A. Accept the offer of the School Board to accommodate a portable day care building on the grounds of the Grandview Elementary School and that the City finance the costs of the hook-up of the required services and any fencing required;
- B. Request the School Board and Park Board to submit to the Standing Committee on Social Services, within one month, recommendations on a conjoint policy relative to the location of day care centres on properties currently in the respective Boards' care;

cont 'd .....

Clause No. 1 (cont'd)

- C. Make available to the Mount Pleasant Day Care group the City-owned site at 7th Avenue and Windsor Street (D.L. 264A, Block 109, Lots 9 - 12) for day care on the basis of a two year lease at \$1.00 per year and request the City Engineer to submit estimates of the costs of servicing this site.

INFORMATION

2. Housing Relocation Service

The Standing Committee on Social Services at its meeting of November 29, 1973 referred the proposal of Rental Aid to set up a free housing relocation service to the Director of Social Planning for evaluation and report back to the Committee, this report to include comments on both centralized and decentralized services, cost sharing, etc.

As requested, the Director of Social Planning submitted for consideration the following report:

**The Director of Social Planning reports:**

"On November 29, the Social Services Committee heard a proposal by "Vancouver Rental Aid" to establish a housing relocation service in the City providing free accommodation listings and transportation services for senior citizens, handicapped persons and families on low and fixed incomes. The proposal requested the City to cost share in a \$45,000 budget employing four full-time staff.

Discussion at the Committee meeting was wide ranging involving Rental Aid, a representative from Kitsilano Neighbourhood House and a representative from the Y.W.C.A. The Director of Social Planning was instructed to report back to the Committee on the subject of establishing a Relocation Agency.

Following the Committee meeting, the Y.W.C.A. Rooms Registry submitted a proposal and a budget to continue and extend their present services in the relocation field. The Y.W.C.A. service has been operating for a number of years and since 1969 when 1,400 persons were placed, their service has expanded to 3,500 successful placements a year. At the present time, their service does not have a transportation component and is not generally well advertised throughout the community. The Y.W.C.A. has submitted a \$40,000 budget (including transportation) to the City for consideration.

There are five major areas to which comments should be directed:

1. Purpose

It is advisable that any publically funded relocation service should be selective with regard to the groups it wishes to serve. The private rental agencies, while moving the cost from the landlord to the prospective tenant, are providing a better service than open listings in the newspaper. They have large resources (including computers) large staffs, and large volumes of business. It would be very difficult to compete unless large resources were made available. Open competition with private agencies for a share of the regular market would not directly benefit those groups which are presently rent poor and consequently at a disadvantage.

2. Funding

The funding formula and the purpose of the relocation service are interrelated. An open service would throw the total responsibility for funding on the City. It is probable that the

cont'd .....



Clause No. 2 (cont'd)

Province would agree to cost-share to some extent. A selective service (catering to seniors, handicapped, and low or fixed income families) would be C.A.P. shareable.

3. Centralization or Decentralization

At the present time, there are a number of voluntary decentralized housing registries in Vancouver located in various local information centres. Many other local areas have no such service. Decentralized funding would benefit those areas who are already supplying relocation services on a small scale; but would leave large areas of the city without service. A great deal of initial work would be needed to organize, unorganized areas, and continued effort in co-ordination would be necessary from some central body. Costs of a decentralized effort would be much larger than those presently envisaged as funds would be fragmented and much more money would be needed to have a total impact on the whole city. Some co-ordinating body would still be necessary. This would need to be funded as well. The establishment of a centralized relocation service would provide uniform impact over the city, would be complementary to the limited housing registries now existing in some information centres, and could over time, provide the initiative and focal point for the development of complementary activities in other information centres.

4. Registry and Listings Aspect of the Service

The City of Calgary has recently established a housing registry for senior citizens. Their service is under the auspices of the Senior Citizens Central Council and many of their listings come from the private agencies. Rentex, one of the private agencies, already provides free service to seniors and in these cases often only a transportation service is needed. Both Timesavers and Rentex, here in Vancouver, have indicated that on a per use basis, they would be willing to make their listings open to such a public relocation service catering to specific groups ill served by the regular market. Such an arrangement may well be cheaper than several full-time staff members needed to seek out and compile separate listings.

5. Transportation

The provision of transportation by employing full-time drivers, and leasing, maintaining and insuring automobiles is a major cost. It is estimated that the use of taxis on a regular fare basis as needed would halve the cost of the transportation component." (Copies of the submissions referred to are on File in the City Clerk's office.)

Your Committee discussed the submission in detail with representatives from Rental Aid and the Y.W.C.A., Rooms Registry. Following further discussion, it was

RESOLVED

THAT the Standing Committee on Social Services endorse the principle of a continuing housing relocation service for the City of Vancouver and

FURTHER THAT the Director of Social Planning be instructed to meet with representatives of the Rental Aid and the Y.W.C.A., Rooms Registry, to explore whether or not a formal relationship could be established between the two groups with respect to joint operation of a single housing relocation service for early report back to the Committee.

3. Emergency Shelter for Native Young  
People in the Skid Road Area

The Standing Committee on Social Services at its meeting of November 29, 1973, when considering the request from the B.C. Association of Non Status Indians for an emergency shelter for native young people in the Skid Road area resolved

"THAT Mr. S. Butterworth, Hostel Co-ordinator, be assigned to investigate suitable locations in the area east of Main Street and from 6th Avenue to the Waterfront for use as emergency shelter(s) for native Indian youth with a report back to the Committee as soon as possible."

Mr. Butterworth today submitted a report which read in part as follows:

"On November 29th I was instructed by this committee to investigate suitable locations near downtown for an emergency shelter for native Indian youth. This group, however, are merely one group who are affected by the lack of accommodation resources available for indigent persons at night and on weekends in that area. Because of this, this report goes into areas which affect native Indian youth but are not solely concerned with them.

The LIP application to staff an emergency shelter was made without a clear first hand picture of what the situation is in regards to the accommodation needs of native Indian youth in the downtown area. The appeal to reconsider the application has also been rejected. There is, however, a facility being leased (and eventually to be purchased) by the Indian Centre located on Prior Street near Gore which could be utilized as an emergency shelter if extra staffing were available.

One of the reasons that the problem of emergency shelter downtown are so acute is that the area contains large numbers of street people and new arrivals to Vancouver. These are the people who are affected most by the lack of emergency accommodation. The percentage of these that are native Indian youth is unknown but is due in part to the following overall factors affecting the provision of emergency accommodation in the downtown-Gastown area:

- 1) The two week wait single men must go through before receiving a welfare cheque, receiving \$17 weekly in accommodation vouchers which are mainly used at (and help fill) downtown hotels.
- 2) The absence of an after hours information or resource centre, street workers and welfare services between 5pm and 9am weekends and holidays.
- 3) Use of the Catholic Charities Mens Hostel as a holding place for persons with physical and psychological problems, out of funders or those lacking identification, who have applied for Social Assistance at the single mens unit. The average stay there now is 9 days.
- 4) The fact that it is impossible for young women to get into the Bridge YWCA without first going to a welfare office."

and concluded with the following suggestions:

- \* 1) That the now chronically understaffed Single Mens Unit of the Department of Welfare and Rehabilitation be properly staffed to eliminate the two week wait single men who are applying for Social Assistance must go through before they get a cheque.
- 2) That the BCANSI and the Indian Centre approach the Federal, Provincial and City governments for funds to hire a native Indian street worker for the late night and early morning hours in the downtown area. Further that they draw up a proposal and a budget for the operation of an emergency shelter at the Prior Street facility and submit it to the City of Vancouver for funding.
- 3) That the Department of Welfare and Rehabilitation reduce the number of beds and the length of stay their referrals take up at the Catholic Charities Mens Hostel, with the intent of increasing the number of beds available when the welfare office is not open.
- 4) That the Bridge YWCA be allowed to do their own intake when the welfare offices are closed. This would enable young women who need emergency shelter to get it when it is needed, not when the welfare offices are open. "

cont'd .....

Clause No. 3 (cont'd)

Your Committee discussed the report in detail with Mr. Butterworth and Mrs. Lavalee, B.C. Association of Non Status Indians. It was noted that item 4, which deals with the Bridge 'Y' being permitted to do its own intake has been resolved, and that this is now in fact the case.

Your Committee agreed that efforts should be made to eliminate the two week wait which presently occurs between the time a single man applies for social assistance and he receives it.

Mr. A. Mears, Children's Aid Society, referred to a project which the Children's Aid Society has recently initiated in the Downtown Eastside area. They have established an office in the area and have employed a number of staff to work with youth up to the age of 24. Your Committee suggested that the Children's Aid Society give consideration to hiring a native youth street worker as part of their staff complement. Following further discussion, your Committee

RESOLVED

- A. THAT Mr. J. Woods, Supervisor, Single Men's Unit, Financial Section, be requested to appear before the Committee with specific proposals on
  - (i) how the application for social assistance could be simplified;
  - (ii) how the time of verification of applications could be reduced to enable applicants to receive social assistance within 72 hours or immediately in an emergency situation;
  - (iii) how the number of beds and the length of stay of referrals to the Catholic Charities Men's Hostel could be reduced in order to increase the number of beds available for emergency shelter when the Welfare office is not open.
- B. THAT Mrs. Lavalee report back to the Committee on funding required to operate the B.C.A.N.S.I. Prior Street facility as a temporary hostel, costs to include necessary renovations, staffing, etc.;
- C. THAT Mrs. Lavalee, B. C. Association of Non Status Indians, and Mr. A. Mears, Children's Aid Society, enter into discussions with respect to the Children's Aid Society hiring a native Indian street worker who would be responsible to both organizations, for report back to the next meeting of the Committee with a formal proposal.

RECOMMENDATION

4. Downtown Eastside Residents Association

The Standing Committee on Social Services at its meeting of October 18, 1973 recommended that Council approve a grant of \$16,641.60 to the Downtown Eastside Residents Association to fund a Community Organizer and an Assistant Community Organizer as outlined in their budget dated September 28, 1973 and that this sum not be taken from the funds allocated to the Social Planning Department.

Standing Committee of Council on Social Services . . . . 8  
January 10, 1974

Clause No. 4 (cont'd)

Council at its meeting of October 30, 1973, when considering this recommendation moved that the whole matter be referred back to the Standing Committee on Social Services for further consideration, and in the meantime, Alderman Rankin and the Director of Social Planning to consider Terms of Reference respecting a possible service contract.

Representatives of the Downtown Eastside Residents Association again raised this matter before your Committee today. It was noted that the Social Planning Department, through its POSER fund, has been funding the salary of a community organizer for the Downtown Eastside area for the months of January, February, and March, 1974, at a cost of \$500.00 per month, these funds being channelled to the Downtown Eastside Residents Association through the Neighbourhood Services Association. D.E.R.A. submitted a letter from the Neighbourhood Services Association indicating their willingness to continue the funding arrangement with D.E.R.A. to provide community development services in the Downtown Eastside area, contingent upon City agreeing to continue funding this programme for a period of time long enough to permit it to properly develop. After further discussion, your Committee

RECOMMENDED

THAT the City's grant for 1974 to Neighbourhood Services Association be expanded to include sufficient funds to cover the salaries of two community development workers in the Downtown Eastside area.

The meeting adjourned at approximately 4:00 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 115-116

# DISTRIBUTED MONDAY

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## REPORT TO COUNCIL

### OFFICIAL TRAFFIC COMMISSION

H

January 10, 1974

A meeting of the Official Traffic Commission was held on Thursday, January 10, 1974 at approximately 8:00 p.m. in the Council Chamber, third floor, City Hall.

PRESENT: Alderman Marzari (Chairman)  
Alderman Pendakur  
Commissioner Ryan  
K.F. Dobbell, Traffic and Transportation,  
City Engineering Department  
Superintendent D.W. McRae, Vancouver  
City Police Department  
B. Donald, City Prosecutor's Office  
Trustee P. Westlake, Vancouver School  
Board

ALSO PRESENT: E.R. Thompson, Transportation Safety,  
B.C. Hydro and Power Authority  
R. McLachlan, Vancouver School Board

CLERK: M. Kinsella

### INFORMATION

#### 1. Use of Bus Lanes -- West Georgia (Taxi Cabs)

The Vehicles for Hire Board on December 5, 1973 referred the matter of the sharing of the bus lanes on West Georgia and the prohibition on right turns on traffic east-bound on Georgia Street at Gilford and Chilco be referred to the City Engineer and the Chief Constable for report to the Official Traffic Commission.

The Chief Constable submitted a report dated December 12, 1973 recommending

1. Taxi cabs be allowed to move in any bus lane to expedite travel, or to pick up a passenger, provided that the move may be made in safety. The move will be delayed in order that the taxi cab first yields to any bus approaching, and further, that the stop at the curb be as brief as possible.
2. Taxi cabs will be allowed to travel in bus lanes, provided that they do not obstruct the free movement of bus traffic.
3. Taxi cabs will not be allowed to stop to discharge passengers while in the bus lane. They shall proceed to the nearest intersection, and proceed around the corner to discharge passengers, as close as possible to the curb of the intersecting street.
4. A change in signing be implemented, reading: "Buses and Taxis Only". The addition of the word "taxis" is, in my opinion, necessary otherwise motorists could be influenced to use the bus lane upon observing its use by taxis, if the signing were not present.

cont'd ....

Clause No. 1 (cont'd)

At the suggestion of the City Engineer, it was

RESOLVED

THAT the report of the Chief Constable dated December 12, 1973 be forwarded to the Bureau of Transit for comment and that consideration of this matter be deferred to the next meeting of the Official Traffic Commission, at which time a representative from the Bureau of Transit should be present.

RECOMMENDATION

2. Residential Parking at Pacific National Exhibition

As agreed at the last meeting of the Official Traffic Commission, the Chairman submitted the following report on parking at the Pacific National Exhibition:

The residents living around the P.N.E. borders have perennially complained about parking of P.N.E. customers on their streets. "Residents Only" signs have not solved the problem since it is incumbent upon the residents to lay charges and appear in court if the charges are disputed by the wayward parker. The Official Traffic Commission has made the occasional monthly jab at solving the problem (i.e. dispersing cars from eastern as well as western exits of the P.N.E.). A few weeks ago, the Traffic Engineer and I met with two members of the P.N.E. Board of Directors, a local resident and the P.N.E. Manager of Gates and Traffic. From this initial discussion emerges the following report and recommendations.

PROBLEM

As put by Mrs. Phyllis Alfeld:

- "1. Traffic generated by P.N.E. events is far too heavy for residential area. Once the City has zoned an area "residential", I feel that it has a responsibility to maintain the area as "residential" and, failing that, to rezone it.
2. Despite "restricted parking" signs on streets, P.N.E. patrons insist on parking there. The people I have asked say that they prefer to park there because it is cheaper, closer and generally more convenient because they avoid the delays in entering and leaving the P.N.E. lots. Nobody seemed aware of the fact that they could park at Park and Ride for free.
3. The area is very noisy - horn honking, revving of engines, yelling, etc.
4. There is generally a lot of litter left by these people."

The solutions considered at the meeting were as follows:

- (i) Preventing private citizens from turning their yards into parking lots. This was recommended since drivers often turn into the residential streets to find private parking and, if private lots are full, tend to park on the streets. Residents have complained that they are forced to park on their own lawns and find that they cannot invite friends over when there is a hockey game on. Since the legality of these parking lots is ambiguous, Council should lay down time limits for private parking in backyards allowing it only during the P.N.E. itself.
- (ii) Campaign to encourage the use of the P.N.E. lots for parking. This would involve:-

Clause No. 2 (cont'd)

- (a) statement by the Mayor and follow-up with pamphlets and brochures distributed to ticket buyers of P.N.E. events.
- (b) letters to season ticket holders.
- (c) announcement prior to hockey games and rock concerts warning people of the fines they are subject to parking in a restricted zone.
- (d) attaching "strictly enforced" on existing restricting parking signs.
- (e) newspaper ads.

This campaign should be financed by the P.N.E.

- (iii) Boosting the fine to \$25.00 for parking in a restricted zone and enforcing the fine.
- (iv) Extending the residents only parking for a two block radius around the circumference of the P.N.E.
- (v) The residents have discussed blocking off the residential streets during P.N.E. events at the Coliseum to prevent traffic from using residential streets to avoid the congestion at Hastings and Renfrew.

Long-term solution which is direct buses or rapid transit system direct to the P.N.E.

These recommendations are brought to the Commission for discussion in the hope that something concrete might be done to relieve the residents of long-standing abuse by drivers particularly during the hockey season.

Mr. S. Headley, Director, P.N.E., supported the points raised by the Chairman in her report and endorses her suggested solutions. He advised that the P.N.E. is working closely with the City Engineer and the Police Department to achieve better movement to and from the P.N.E. grounds with resultant increased public use of the P.N.E. parking lots (the parking lots can accommodate approximately 7800 vehicles but present usage is approximately 3000 vehicles per event). Also the P.N.E. is currently discussing with the Bureau of Transit increased bus service to and from the P.N.E. and the possibility of a park-and-ride service for major events. Mr. Headley felt that the residents adjacent to the P.N.E. would not object to parking of P.N.E. patrons during the exhibition if the problem were alleviated for the remainder of the year. After further discussion, it was

RECOMMENDED

- A. THAT the Director of Permits and Licenses be instructed to enforce the terms of the Zoning By-law in the vicinity of the P.N.E. with respect to parking on private property;
- B. THAT the Chairman's proposal for a campaign to encourage the use of the P.N.E. parking lots, the costs of the campaign being financed by the P.N.E., be referred to the P.N.E. Board for consideration;
- C. THAT the matter of increasing the fine for parking in restricted zones from \$5.00 to \$25.00 and enforcement of the fine be referred to the City Prosecutor for early report back to the Commission;
- D. THAT the City Engineer report back to the next Official Traffic Commission meeting on:
  - (i) extending the residents only parking for a two block radius around the circumference of the P.N.E.

cont'd ....

Clause No. 2 (cont'd)

- (ii) blocking off the residential streets during P.N.E. events at the Coliseum to prvent traffic from using residential streets to avoid the congestion at Hastings and Renfrew.

DELEGATION REQUEST: Mrs. P. Alfeld

3. Intersection of Broadway and Vine -  
Request for Traffic Control Signal

Residents in the area of Broadway and Vine submitted a petition requesting a pedestrian actuated signal be installed at the intersection. The Commission heard a number of representatives of various delegations on this matter, including Mrs. Armstrong on behalf of residents and property owners in the vicinity of Broadway and Vine, West Broadway Citizens Committee, and Mr. Wilding, whose business office is located on Broadway at Vine. All speakers made a strong plea for a pedestrian actuated signal at this intersection. They referred to the number of fatalities which have occurred at this intersection -- two within approximately two months. They pointed out that a number of community facilities for residents in the area are located near this intersection and therefore a number of elderly people and children use this intersection both during the day time and at night. Reference was made to the I.C.B.C. Claims Centre under construction on Vine Street near Broadway. This building will have its exit onto Vine near Broadway and therefore the delegations contend that this new building, when it commences operation, will generate a tremendous increased volume of vehicular traffic at this intersection.

Superintendent McRae referred to a statement in his report which read:

"A check of this intersection indicates that the visibility is excellent for both pedestrians and vehicles alike."

He reported that the check had been made during the day time and that this statement is accurate for day light hours. However, he himself had inspected the intersection after dark and he agreed with the delegations' statements with respect to the poor visibility and consequent dangerousness of the intersection in the evening hours

The Police Department submitted for information the following statistics on the motor vehicle accidents which occurred at or near the intersection of Broadway and Vine:

"Date.	Time.	Day	No. of vehicles.	Collision type	
Mar. 9th 1972	1730	Thu.	2	Angle	
May 11th 1972	1030	Thu.	2	Angle	
Jun. 6th 1972	2000	Tue.	2	Angle	1 Driver, 3 Passengers injured.
Nov. 8th, 1972	2240	Wed.	2	Angle	1 Driver killed ) 1 Driver injured ) 2 Passengers injured )

Summary for 1972: Total Motor Vehicle Accidents ... 4  
Total Fatals ... .. 1 Driver.



Clause No. 3 (cont'd)

Date	Time	Day	No. of vehicles.	Collision Type	
Feb. 9th 1973	1809	Fri.	2	Rear End.	2 Passengers & 1 Driver injured.
Mar. 22nd 1973	1635	Thu.	1	Pedestrian	1 Pedestrian injured
May 10th 1973	1715	Thu.	2	Rear End	
Jun. 30th 1973	1240	Sat.	2	Angle	
Aug. 17th 1973	1140	Fri.	2	Angle	2 Drivers injured
Aug. 29th 1973	1300	Wed.	2	Angle	
Aug. 29th 1973	1830	Wed.	2	Rear End.	
Oct. 10th 1973	1315	Wed.	2	Angle	1 Driver Injured
Nov. 1st 1973	2108	Thu.	1	Pedestrian	1 Pedestrian killed, ) 1 Driver injured )
Nov. 6th 1973	1810	Tue.	1	Pedestrian	1 Pedestrian Injured
Nov. 12th 1973	1700	Mon.	2	Angle	
Dec. 15th 1973	1050	Sat.	2	Angle	1 Driver injured.
Dec. 27th 1973	2220	Thu.	1	Pedestrian	1 Pedestrian killed

Summary for 1973: Total Motor Vehicle Accidents ... 13  
Total Fatals ... .. 2 Pedestrians."

The Traffic Engineer advised that because of the high accident rate at the intersections on Broadway between McDonald and Arbutus, the Engineering Department has been studying this stretch of road. Mr. Dobell quoted statistics which would indicate that a number of other intersections on this stretch of Broadway had larger volumes of pedestrian traffic than Broadway and Vine and concomitantly higher accident rates. However, he agreed with the delegations' statement that the intersection of Broadway and Vine is the only one where there have been fatal accidents. On the matter of the increased volume of traffic which may result at this intersection when the I.C.B.C. opens, Mr. Dobell stated that if the volume were as large as the delegation anticipates, a full traffic signal would be installed at this intersection at that time.

The delegations raised the matter of the use of Vine Street as access to Broadway by some trailers from Carlings Brewery. Superintendent McRae undertook to look into this matter for report back to the Commission. Following further discussion, it was

**RECOMMENDED**

- A. THAT the City Engineer be authorized to install a pedestrian actuated signal in the vicinity of Broadway and Vine and the necessary funds be allocated from the Traffic Reserve Fund;
- B. THAT the City Engineer be authorized to extend the corner clearance (40' rather than the standard 20' ) at the east bound approaches to both Vine Street and Stevens Street.

cont'd ....

4. Intersection of 46th Avenue and Oak -  
Request for Pedestrian Actuated Signal

At the request of the Official Traffic Commission, the City Engineer had reviewed the crosswalk at the intersection of Oak Street and 46th Avenue in response to a request from residents for a pedestrian actuated signal at this location.

Under date of January 7, 1974, the City Engineer submitted the following report:

"This report refers to the concerns expressed by the neighbouring residents over the traffic conditions at the intersection of Oak Street and 46th Avenue and to their request to appear before City Council on this matter.

On October 26th, 1970 the south crosswalk was marked and signed as a pedestrian crosswalk to assist in alerting motorists to the presence of pedestrians crossing Oak Street at 46th Avenue. While traffic volumes on Oak Street were high at that time, distinct and regular gaps did occur in the traffic flow to permit pedestrian crossing activities. It was also noted at that time that vehicle speeds were comparable to speeds on other major arterial streets.

Recent traffic count and gap study checks have shown that there has been a significant increase in the traffic volumes on Oak Street. These increased traffic volumes have created a situation whereby there now is an insufficient number of crossing opportunities for pedestrians at the intersection of 46th Avenue and Oak Street. In addition, the Police have advised that traffic speeds along Oak Street have also increased and are now considered higher than normal for a major arterial street. The Police have been enforcing speed limit regulations and will continue to do so in order to help control vehicular traffic speeds.

Traffic signals are located along Oak Street at both 41st Avenue and 49th Avenue. 46th Avenue is the nearest unsignalized intersection to the mid-way point between 41st Avenue and 49th Avenue that provides direct pedestrian access to the areas east and west of Oak Street. Hence, if a pedestrian signal is considered along this section of Oak Street it should be located at the intersection with 46th Avenue.

On the basis of the above there is now a requirement for signal control to provide pedestrians with reasonable crossing opportunities at the intersection of Oak Street and 46th Avenue. Therefore, it is recommended that a pedestrian-actuated signal be installed at Oak Street and 46th Avenue, and that a sum of \$6,200 be allocated from the Traffic Control Reserve Fund for this work."

Following further discussion, it was

RECOMMENDED

THAT the City Engineer be authorized to install a pedestrian actuated signal at Oak Street and 46th Avenue and that a sum of \$5,600 be allocated from the Traffic Control Reserve Fund for this work.

The meeting adjourned at approximately 9:45 p.m.

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON WATERFRONT & ENVIRONMENT

JANUARY 10, 1974

A meeting of the Standing Committee on Waterfront and Environment was held on Thursday, January 10, 1974 at approximately 3:30 p.m. in No. 2 Committee Room, third floor, City Hall.

PRESENT: Alderman Pendakur, Chairman  
Aldermen Gibson, Linnell, Massey,  
Commissioner Dumoulin.

COMMITTEE  
CLERK : D. Bennett

The Minutes of the meetings held on November 15, 1973 and November 29, 1973 were adopted.

INFORMATION:1. Correspondencea) Marathon Realty Co. Ltd.

The Chairman advised he had written on January 2, 1974 to Mr. Jack Fraine, Vice-President, Pacific Region, CPR, and to Mr. John McLernon, Director of Development Western Canada, Marathon Realty Co. Ltd., respecting the proposed demolition of the Immigration Building, expressing his opinion that the building should be renovated and saved. Mr. McLernon replied on January 7, 1974 suggesting that he and Mr. Fraine meet with Alderman Pendakur to discuss this matter.

The Committee considered the merits of the proposal to save the building, and it was;

RESOLVED, THAT the correspondence pertaining to the demolition of the Immigration Building be received and that this Committee meet with Mr. McLernon and Mr. Fraine in order to explore the future of the immediate surrounding area before any demolition permit for the Immigration Building is considered.

FURTHER RESOLVED, THAT the Director of Planning in consultation with the Historic Area Advisory Board report to the Committee respecting the historical merits of the Immigration Building.

b) C.N.R.

In a communication dated January 7, 1974, Mr. A.E. Street, Manager, B. C., C.N.R., acknowledged a letter from the Chairman dated December 18, 1973 wherein his interests and feelings on the Waterfront Planning Study for Burrard Inlet were solicited. Mr. Street advised that the C.N.R. were interested in any proposal to alter any portion of the harbour facilities, particularly if there is consideration for expanding the area of activity beyond the limits shown in the pamphlet dated December 19, 1973, "Waterfront Planning Study".

RESOLVED, THAT the communication from the C.N.R. dated January 7, 1974 be received.

STANDING COMMITTEE OF COUNCIL  
ON WATERFRONT & ENVIRONMENT . . . . .  
January 10, 1974

2

c) Coast Floating Home Association

A communication dated January 4, 1974 was noted from Coast Floating Home Association, expressing its reaction to the Waterfront Inventory Study.

RESOLVED, THAT this communication be received and the Chairman be requested to reply, thanking this Association for its ideas and opinions.

d) Bureau of Transit Services

A communication dated January 3, 1974 was noted from Victor J. Parker, Director of Transit, Bureau of Transit Services, requesting a meeting with Council fairly soon to discuss the Waterfront Study as it affects transit.

RESOLVED, THAT this communication be received and the Chairman be requested to forward a suitable reply.

2. Progress Report - B. C. Sugar

Mr. R. C. Mann, Project Manager for the Waterfront Planning Study advised of his discussions and correspondence with Mr. P. Cherniavsky, President of B. C. Sugar Refinery, with respect to renting or leasing B. C. Sugar Refinery property for public access to the waterfront. Mr. Mann advised that on December 21, 1973 he had written to Mr. Cherniavsky submitting 5 drawings which Mr. Mann felt were reasonable estimates of their understanding to date with respect to obtaining an access by way of land and/or water lots. Mr. Mann stated in his letter that if he hadn't heard from Mr. Cherniavsky by early January, he would assume that Mr. Cherniavsky would agree with his interpretation of their understanding to date. Mr. Mann stated that he had not heard from Mr. Cherniavsky but he had reason to believe Mr. Cherniavsky was out of town.

The Committee reviewed the 5 drawings which display a sequence of events in the negotiations with B. C. Sugar Refinery Company and discussed these in detail and in particular the proposals shown on diagram "E".

After due consideration, it was;

RESOLVED, THAT the Director of Planning and Supervisor of Property and Insurance be requested to negotiate the proposal outlined in diagram "E" with the B. C. Sugar Refinery Company, Ltd., and report back as quickly as possible noting that this proposal is acceptable to the Committee.

3. Progress Report on Waterfront Study

Mr. R. C. Mann reported orally on the progress of the Waterfront Study advising that he had done a preliminary stage 2 report which includes noncontroversial factors. Mr. Mann suggested that, at a later date, say by the end of February, at the Committee's instructions he would prepare 4 or 5 alternatives which would be placed before the public for discussion. Then in April he would take the public inputs and come back with a plan about May or June.

Mr. Mann advised that he would need an additional \$1,000.00 copies of the Waterfront Study, Stage 1 Inventory Brochure and the Chairman assured him that money would be available for this.

STANDING COMMITTEE OF COUNCIL  
ON WATERFRONT & ENVIRONMENT . . . . . 3  
January 10, 1974

He further advised that he had requested extra money from Urban Affairs on the premise that the City would share in any extra cost and he would report back on progress.

RESOLVED, THAT the oral progress report submitted by Mr. Mann be received.

#### 4. Relaxation of Building By-Law #4721

Alderman Pendakur submitted, for the information of the Committee, the following report to Council respecting the Provisions for the Handicapped in the Building By-Law:

"On September 1, 1973, By-laws Numbered 4702 and 4721 became effective in the City of Vancouver. By-law #4702 made applicable within the City the National Building Code of Canada 1970. By-law #4721 added a specific section which provided for certain building features to allow the use of that building by the handicapped.

During the Council consideration of the By-law to enact the National Building Code and the provisions for the handicapped the Social Planning and Review Council had petitioned to appear before Council in connection with the interpretation of certain sections of both by-laws so as to clarify the application of the regulations in the City. The Social Planning and Review Council was particularly concerned with the application of the provisions of the by-laws for the handicapped. The particular definition which S.P.A.R.C. was concerned with was the definition in the National Building Code dealing with building area which is as follows:

"Building area means the greatest horizontal area of a building above grade within the outside surface of exterior walls, or within the outside surface of exterior walls and the centre line of fire walls."

The interpretation of this particular definition was important as it determined which group of buildings the provision for the handicapped apply to and there was a difference of attitude between the City Building Inspector and S.P.A.R.C. on this interpretation.

Council agreed to hear the delegation and suggested that the delegation be heard by the Standing Committee of Council on Waterfront and Environment.

Between the agreement to the delegation by Council and the actual hearing of the delegation by the Standing Committee, representatives of S.P.A.R.C. met with the City Building Inspector and there was an agreement developed between them which was reported to the Committee at its meeting which was held on November 29, 1973. This agreement was reported to the Committee in the form of an amendment to the By-law as follows:

"The regulations in Section 1.16.7.1 apply to the groups of buildings, listed below, as follows:

- (i) Any one storey building, without basement, 5,000 sq.ft., or greater in area.
- (ii) Any one storey building, with basement, where the total floor area is 10,000 sq. ft. or greater in area, not counting the areas in the basement used for storage and mechanical services.
- (iii) Any other building where the total area of all floors is 10,000 sq. ft. or greater".

The above is the recommendation of the Standing Committee also.

STANDING COMMITTEE OF COUNCIL  
ON WATERFRONT & ENVIRONMENT . . . . . 4  
January 10, 1974

The above quoted amendment was to be applied in accordance with the section of By-law 4721 entitled "scope" and that is attached as appendix I to this memorandum.

The details of the groups outlined in the 'scope' section is attached to this memorandum as appendix II and shows the general classes of buildings and the description of the occupancies to which the provisions for the handicapped portion of the Building By-law will be applicable in all new construction.

Appendix II contains only those sections of the Table to which the provisions for the handicapped will be applied.

In summary if Council concurs with the recommendation of the Standing Committee quoted above the effect of enacting this amendment will be to make all of the provisions for the handicapped named in By-law No. 4721 applicable to the classes of buildings shown on Appendix II if the building in question is 5,000 sq. ft. or larger on one floor, 10,000 sq. ft. or larger if the building uses part of the basement or any building over 10,000 sq. ft. in floor area.

It is hoped this explanation will assist Council in reconsidering the recommendation of the Committee."

The Committee reviewed this report but no action was taken.

Mr. James Moore, on behalf of John Hanson, Architects, appeared before the Committee and presented a brief requesting some relaxation of Building By-Law #4721. He pointed out that the warehouse in question with ancillary office space on the mezzanine floor, in order to conform with the present By-Law would have to have 3 elevators at a cost of at least \$25,000 each as the building is divided into 3 tenancies. He stated that provision of 3 elevators in such a building would make the cost prohibitive. He suggested that a Committee be appointed to reconsider the whole By-Law. He further suggested that the committee be comprised of the Planning and Building Inspection Departments, the Developers, Architects, and the group who originally lobbied for the By-Law. Mr. Moore submitted plans of the proposed warehouse and Mr. Matheson, City Building Inspector, pointed out that if the walls between the 3 tenancies were fire walls, only one portion of the building would have to comply with the handicapped regulations, including the provision of an elevator, however, this would not apply if the walls were merely fire separation walls. Mr. Moore stated that the separations were fire walls.

After considerable discussion, it was;

RESOLVED, THAT a committee comprised of developers, architects, handicapped people, and the City Building Inspector be appointed by Commissioner Ryan to look at this whole question and come back to the Committee with recommendations.

The meeting adjourned at approximately 5:15 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 116-117

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON HOUSING

JANUARY 15, 1974

A meeting of the Standing Committee of Council on Housing was held in the #1 Committee Room, 3rd Floor, City Hall, on Tuesday, January 15, 1974 at approximately 10:30 a.m.

PRESENT: Alderman Harcourt, Chairman  
Aldermen Massey, Rankin, and Volrich

COMMITTEE CLERK: D. Bennett

The Minutes of the meetings held on October 30, November 20, and December 4, 1973 were adopted.

RECOMMENDATIONS

1. Request for City Owned Land for Senior Citizens Housing Project-B. C. Housing Foundation.

Mr. P.R.U. Stratton, Honorary Treasurer of the B. C. Housing Foundation requested that, after acquisition of Lot 10, the City sell to the Foundation lots A-G and Lot 10, N.W. ¼ Section 24, THSL being on the south side of Venables east of Renfrew Street plus a portion of the N/S lane for a Senior Citizens Housing Complex.

The Committee discussed consideration of increasing the floor space ratio to 0.75 subject to the officials' examination of the plans and design of the development and how it blends in with surrounding single family residences.

Mr. R. Youngberg submitted information respecting this housing site under date of January 15, 1974 and contained in this information sheet were the following conditions of sale:

- " a) Price agreeable to City Council (This sale includes a portion of N.S. Lane).
- b) Rezoning Approval - Application for CD-1 zoning to be made by B.C. Housing Foundation. Their responsibility should include the discussion of their plans with local area residents prior to public hearing.
- c) Development Permit Approval - The conditions of development should include maximum F.S.R. = 0.5 and maximum height of two storeys. Before Development Permit is issued, the site should be consolidated into one legal parcel.
- d) Development should commence within 24 months from the date approval is granted by City Council to release the site for Senior Citizens development.
- e) Applicant enter into bulk-head agreement with City.
- f) A 10 feet easement within the present lane or on present Lot 10 be registered in favour of the City for drainage purposes.
- g) The private Lot 10 (including the single family house) be purchased by the applicant.

The B.C. Housing Foundation has suggested that the City acquire this property for them. If Council agree to this, the acquisition should take place only after a firm commitment has been made by the Foundation to purchase and develop the remaining property. "

Standing Committee of Council on Housing . . . . . 2  
January 15, 1974

Clause No. 1 cont'd

After further consideration it was;

RECOMMENDED

That Lots A-G and Lot 10, after acquisition, and a portion of the N/S lane being on the south side of Venables east of Renfrew Street be sold to the Provincial Government for lease back to the Foundation for the purpose of a Senior Citizens Housing Development, subject to the following conditions:

- a) Price agreeable to City Council (This sale includes a portion of N.S. Lane).
- b) Rezoning Approval - Application for CD-1 zoning to be made by B. C. Housing Foundation. Their responsibility should include the discussion of their plans with local area residents prior to public hearing.
- c) Development Permit Approval - The conditions of development include a maximum floor space ratio of 0.75 and a maximum height of 2 storeys. The floor space ratio is subject to examination by the officials to determine whether the design fits in with the surrounding neighborhood. Before Development Permit is issued, the site should be consolidated into one legal parcel.
- d) Development should commence within 12 months from the date approval is granted by City Council to release the site for Senior Citizens Development.
- e) Applicant enter into bulk-head agreement with City.
- f) A 10 feet easement within the present lane or on present Lot 10 be registered in favour of the City for drainage purposes.
- g) The private Lot 10 (including the single family house) be purchased by the applicant.

2. Request for City Owned Land for Senior Citizens Housing Project-East Enders Society and Amherst Lions.

Mrs. Mary Kelly appeared before the Committee requesting that City Lots 14-20 Blk.L Section 44, THSL being on the west side of Renfrew Street between 18th and 19th Avenues be sold, either to their Organization or to the Provincial Government for lease back to the Society, for a Senior Citizens Housing complex.

Mr. Youngberg submitted an information sheet dated January 15, 1974 and it was noted that the applicant should be advised that a portion of this site has been filled and therefore, they should satisfy themselves as to soil conditions.

The Committee discussed the proposal with Mrs. Kelly and it was;

RECOMMENDED

That Lots 14-20 Blk.L Section 44, THSL being on the west side of Renfrew Street between 18th and 19th Avenues be sold directly to the Society or sold to the Provincial Government for lease back to the East Enders Society and the Amherst Lions subject to the following conditions of sale:



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Clause No. 2 cont'd

- a) Price agreeable to City Council.
  - b) Rezoning Approval - Application for CD-1 zoning to be made by East Enders Society and Amherst Lions. Their responsibility should include the discussion of their plans with local area residents prior to public hearing.
  - c) Development Permit Approval - The conditions of development should include maximum F.S.R. = 0.75 and maximum height of two storeys. The floor space ratio is subject to examination by the officials to determine whether the design fits in with the surrounding neighborhood. Before development permit is issued the site should be consolidated into one legal parcel.
  - d) Development should commence within 12 months from the date approval is granted by City Council to release the site for Senior Citizens development.
3. City Owned Land on the N/W Corner of Ash Street and S/W Marine Drive - G. V. R. D.

Mr. W. Casson, Director of Housing G. V. R. D. submitted a brief to the Committee dated January 15, 1974 wherein it was advised that City owned land at the N/W Corner of Ash Street and S/W Marine Drive was offered to the G. V. R. D. as a possible site for a Senior Citizens Housing Project. Mr. Casson advised the site has been investigated by the Housing Department of the G. V. R. D. and found to be generally suitable with regard to location, but somewhat undesirable with respect to noise from heavy truck traffic on Marine Drive. He pointed out it is desirable that the lane connect to 69th Avenue rather than have a turn around arrangement. The brief recommended:

- " A) That the **Standing Committee** on Housing direct the Housing Department to develop a senior citizens housing project on the Ash St. site.
- B) That the Housing Department apply for rezoning to CD-1 with density and height restrictions comparable to the 4th & Wallace site (i.e. F.S.R. = 1.0, height as per RM3-A).
- C) That the sale price be based on the permitted density. "

After further discussion it was;

**RECOMMENDED**

That the Committee approve in principle the sale of this site to the Housing Department of the G. V. R. D. for Senior Citizens Housing subject to:

- i) G.V.R.D. making application for rezoning.
- ii) G.V.R.D. discussing plans with the officials and adjoining neighbours and
- iii) G.V.R.D. discussing the scheme of development with a service club.

4. United Housing Foundation - Central Hotel

Mrs. S. C. Schmid, Executive Director of the United Housing Foundation appeared before the Committee and submitted a brief relative to the additional cost of installing window frames designed to retain the "historical nature" of the building and the

.....cont'd

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Clause No. 4 cont'd

placing of an ornamental cornice on the building. The cornice has been estimated to cost an additional \$7,450 and the window frames \$4,400. These demands have been made at the instigation of the Historical Committee and Mrs. Schmid said the Foundation objected strongly to these proposed cosmetic requirements unless the City or Historical Committee bear the cost of these requirements.

After due consideration the Committee;

RECOMMENDED

That conditions as set out by the Historical Committee with respect to the window frames and cornice at the Central Hotel be waived.

Further, that the officials discuss this matter with the Historical Committee and report to Council at its meeting on January 22, 1974; the Advisory Board to be invited to be present at this meeting if they so desire.

Alderman Massey is recorded as voting in the negative.

INFORMATION

5. Correspondence

When discussing the future use of the 52 acres of the remaining Jericho land on December 4, 1973 the Committee recommended:

"That Council,

- A. Authorize the Chairman of the Standing Committee on Housing to contact the Department of National Defence and the Province of B. C. to determine their plans for the future use of the 52 Acres of remaining Jericho land on the South side of 4th Avenue.
- B. Indicate to both levels of Government its willingness to assist with initiating a planning process for development of this land particularly for housing.

Council adopted the foregoing recommendations on December 18, 1973.

The Chairman advised that he had received letters with respect to this matter from Mr. Lorne Nicholson, Minister of Housing, dated January 3, 1974 and Mr. M. G. Cloutier, Executive Assistant, Office of the Minister of National Defence, dated January 9, 1974. The Chairman advised that he would pursue this matter further with these offices in the next 2 weeks and it was;

RESOLVED

That the communications from the Minister of Housing and the Office of the Minister of National Defence be received.

6. Strata Title Applications

The Committee had before it a report of the Board of Administration dated January 11, 1974 attached to which was a report of the Board of Administration dated August 24, 1973.

The Chairman referred to a report from the Corporation of the District of Burnaby entitled Guidelines for Residential Condominiums and Conversions and suggested that these reports be forwarded to appropriate organizations such as the Greater Vancouver Apartment Owners Association, Vancouver Labour Council, B. C. Strata Title Owners Association, C.M.H.C., Pacific Apartment Owners Association,

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Greater Vancouver Real Estate Board, etc., and that a meeting be held during February at which time the reports could be discussed with the organizations.

RESOLVED

That the Board of Administration report dated January 11, 1974 and the Burnaby Guidelines for Residential Condominiums and Conversions be received and forwarded to interested organizations for further consideration at the Committee's meeting on February 19, 1974. \*

The meeting adjourned at approximately 11:25 a.m.

FOR COUNCIL ACTION SEE PAGE(S) 117-119